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Effects of land tenure and protected areas on ecosystem services and land use preferences in Norway

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Highlights

- Reports participatory mapping of ecosystem values in southern Norway
- Examines relationship(s) between mapped values and preferences with land tenure
- Land tenure has stronger association with ecosystem services than protected area status
- Historical land tenure helps explain conservation effectiveness and land use conflict
- Devolution of protected area management to local government favors traditional land uses

28 **Introduction**

29 Ecosystem services describe the contribution and capacity of ecosystems to provide goods and
30 services to satisfy human needs and promote human well-being (de Groot et al., 2010; Burkhard et al.,
31 2012). To date, much research effort has focused on identifying the value of ecosystem functions,
32 goods, and services (de Groot et al., 2002) provided by natural or semi-natural systems (Costanza et al.,
33 2006) for the purpose of integration with landscape planning, management and decision making (de
34 Groot et al., 2010). The spatially explicit mapping or assessment of ecosystem services appears
35 essential for the development of strategies that will ensure their future supply (Martínez-Harms and
36 Balvanera, 2012). But the scientific underpinning to assess and manage ecosystem services has been
37 limited by a focus on discipline-bound sectors of the full social–ecological system (Carpenter et al.,
38 2009) with greater research emphasis on the ecological and economic components of ecosystem
39 services over the social systems that may enhance or constrain the provision of services.

40 There is a growing awareness of the importance of institutions for understanding the spatial
41 distribution of ecosystem services. In the recently published conceptual framework of the
42 Intergovernmental Platform on Biodiversity and Ecosystem Services (IPBES), institutions take a
43 central role in explaining all aspects of how people and society organize and interact with nature (Díaz
44 et al., 2015). Institutions are defined by IPBES as “all formal and informal interactions among
45 stakeholders and social structures that determine how decisions are taken and implemented, how power
46 is exercised and how responsibilities are distributed” (p. 13). They are perceived as the underlying
47 causes explaining land use and land degradation. Protected areas are an example of institutions that aim
48 to protect the supply of global benefits such as biodiversity, but the evidence for the effectiveness of
49 protected areas to supply some ecosystem services is equivocal. For example, sustainable use areas and
50 community-based conservation are, in some cases, more effective in halting deforestation than strict
51 protection (Nelson and Chomitz, 2011; Nolte et al., 2013; Lambin et al., 2014). These results echo
52 decades of research on institutions suggesting that private, public, or common lands alone cannot
53 ensure sustainability over time (Ostrom, 2007).

54 More empirical research on land tenure, defined as the “set of institutions and policies that
55 determine how land and its resulting resources are accessed, who can benefit from these resources, for
56 how long and under what conditions” (Robinson et al., 2014, p. 282), is needed to increase our
57 understanding of how the spatial distribution of ecosystem services may be influenced by land tenure.
58 Institutions influence the supply and distribution of ecosystem services, but they also reflect historical

59 demand for resources. Comparing private, communal, and state land may underestimate the importance
60 of complex land tenure systems with overlapping bundles of historically derived property rights
61 (Holland et al., 2014). Many of these studies try to explain deforestation by land tenure and protected
62 areas, but lack the empirical data to investigate or control for local values and preferences that have
63 evolved in these socio-ecological systems over time. Landscapes shaped by humans over long time
64 periods appear particularly important in the evolution of landscapes in Europe (Netting, 1981; Antrop,
65 2005; van Gils, 2014). Institutions built around shared rights to pastures and other resources
66 traditionally used for subsistence are highly valued today as cultural landscapes (Daugstad et al.,
67 2006a; Soliva and Hunziker, 2009; Rodríguez-Ortega et al., 2014, Plieninger et al., 2015). While
68 pastoral commons in the European lowland was dissolved in the 18th and 19th century, there are still
69 upland agro-pastoral commons in which owners of ancestral farms have a use-share in collectively held
70 land (van Gils, 2014). Transhumance is still practiced in some of these agro-pastoral commons, where
71 livestock is moved between the permanent farms and up along altitudinal gradients to summer farms
72 (Daugstad et al., 2014).

73 In the mountainous region in Norway, land tenure deriving from shared subsistence uses such
74 as grazing, hunting, fishing and gathering has survived since the pre-medieval times. In the last half
75 century, protected areas have been designated that promote different values compared to historical use.
76 In this paper we seek to understand how these land tenure regimes overlaid by protected areas influence
77 the ecosystem values held by local people and the preferences for land uses. Protected areas
78 emphasizing public goods and non-consumptive values could be in conflict with the traditional land
79 tenure systems that have evolved primarily to regulate consumptive uses (Berge, 2006; Kitamura and
80 Clapp, 2013). There has been limited research on the interplay between land tenure and protected areas
81 and their effects on ecosystem values and land use preferences. The context for this investigation is the
82 country of Norway with a historic system of both village and state commons based on use rights that
83 have been overlaid with contemporary protected area designations managed by a local board following
84 governmental reform in 2009 (Fauchald and Gulbrandsen, 2012). We posit that different ecosystem
85 values and land use preferences may be associated with agro-pastoral systems in Norway that have
86 been managed as commons since pre-mediaeval times compared to landscapes that are dominated by
87 smaller, private properties.

88
89 *Using PPGIS to identify spatially explicit ecosystem services*
90

91 Public participation GIS (PPGIS) is a term that describes a range of participatory methods
92 and processes that generate spatial information for urban, regional, and environmental planning
93 applications (see Brown and Kyttä, 2014; Brown, 2005) with increasing use to spatially identify
94 ecosystem values. In their review of PPGIS to identify ecosystem services, Brown and Fagerholm
95 (2015) identified more than 30 empirical studies characterized by case study approaches and
96 methodological pluralism. The mapping of ecosystem services has been operationalized using three
97 typologies—the millennium ecosystem assessment typology (MEA, 2005), a *landscape values*
98 typology (Brown and Reed, 2000), and a *landscape services* typology (Fagerholm et al., 2012). The
99 most frequently used typology in PPGIS to identify ecosystem services has been the landscape values
100 typology consisting of 10-13 common values that are adapted to fit the local, regional, or national
101 context of a particular PPGIS study. The landscape values typology is also called the “social values for
102 ecosystem services” typology (Sherrouse et al., 2011) and has been used in more than 15 published
103 PPGIS studies (Brown and Kyttä, 2014). The topology contains cultural ecosystem values such as
104 recreation, aesthetics, history/culture, and spiritual values, but also includes perceived values for
105 provisioning ecosystem services (economic/subsistence value), and supporting/regulating ecosystem
106 services (biological and life sustaining values). For purposes of consistency, we use the term
107 *ecosystem values* to refer to participatory mapped attributes in this study. These ecosystem value
108 locations are indicators of the ecosystem services (“benefits”) received by study participants.

109 Of particular relevance to this research are PPGIS studies that have examined the spatial
110 distribution of ecosystem values by land use and protected area designation. For example, Brown and
111 Alessa (2005) found that legal “wilderness” areas in Alaska contained disproportionately more
112 ecosystem values associated with indirect and intangible uses such as life-sustaining, spiritual, and
113 intrinsic values while on multiple-use, national forest lands, recreation and aesthetic values were
114 consistently the most frequently mapped values (Brown and Reed, 2009; Beverly et al., 2008; Clement-
115 Potter, 2006). A recent PPGIS study by Brown et al. (2014) examined the spatial distribution of
116 ecosystem values on public lands in Victoria, Australia. The study determined that the general public
117 associated certain classes of public lands with specific types of ecosystem values, e.g., the public
118 disproportionately associated biological values with strict nature preserves, recreation values with
119 community and regional parks, and wilderness values with national parks.

120 These previous studies, however, were situated in Western countries such as the U.S.,
121 Canada, and Australia with reasonably well-defined property rights and governance structure for public

122 lands. This situation is not the case for Norway which has an older land tenure system and
123 decentralized management of protected areas to a local level of governance.

124
125 *Overview of land tenure system in Norway*
126

127 The uplands in Norway have functioned as subsistence agroecosystems since 4000–3.500 BP
128 (Olsson et al., 2000) and have been perceived as shared pastures since pre-medieval times (Berge,
129 2006). The village commons that were first described in the old landscape laws from the 9th and 10th
130 century, the *Gulating* and *Frostating*, were formally codified in the “law of the realm” from 1274
131 (Falkanger, 2009). The usufruct rights allowed farmers shared access to subsistence uses on common
132 land owned by the Crown. The law also allowed farmers to build summer farms and stay there with
133 their livestock throughout the summer. In the 17th century, the King started to sell the land which was
134 bought by private interests or the farms sharing the grazing lands. The remaining land was later
135 designated as state commons in the forestry legislation from 1857 and the 1963 and was distinguished
136 from the village commons (*Bygdeallmenning*; Crown land bought by the village) and village commons
137 (Crown land bought by private owner, but included usufruct rights to common lands) (Falkanger,
138 2009). In all the commons, the usufruct rights remained roughly the same and encompassed collective
139 rights to subsistence use of wood, mosses, peat, grazing areas, haymaking, and building summer farms,
140 and personal rights to fish, trap, and hunt. The regulations established local boards responsible for the
141 management of forests (*Allmenningsstyre*). In 1920, upland boards were established in the state
142 commons in southern Norway to manage and regulate summer farms, grazing, fishing and hunting
143 rights in the common lands (*Fjellstyre*).

144 The village commons are owned by at least half of the farmers that once had usufruct rights
145 in the villages and are governed by The Act relating to rural common lands (LOV 1992-06-19 No 59).
146 A village board manages the usufruct rights to forestry, grazing, summer farms, hunting, and fishing. A
147 village commons, through the board, can lease property for tourism enterprises or cabins, and collect
148 fees for hunting and fishing. Revenues can be invested in village projects, recreational facilities,
149 savings, or the village board can distribute the funds as revenues to the right holders. The management
150 of the state commons is more complex and rights and duties are governed by two different Acts: the
151 1975 Mountain Act (LOV-1975-06-06 No 31) and the Act on Forestry in the State Commons (LOV
152 1992-06-19 No 60). The land is owned by the State and administered by the state-owned forestry
153 company, Statsskog SF, which can lease the land for tourism, cabins, or extractive industries. Statsskog

154 SF also manages forests in the state commons in collaboration with the commons boards which is
155 elected by those who have usufruct rights to timber and firewood in the commons. Finally, the upland
156 boards manage the common grazing lands, summer farms, hunting and fishing activities, and provide
157 recreational facilities for the public. Funds for operating the upland boards are covered by 50% of the
158 leasing income and the fees collected for hunting and fishing on the land. Although not relevant for this
159 paper, it is important to note that these laws do not apply on State land in northern Norway.

160 The commons evolved on marginal lands that were less suitable for cultivation. In the valleys
161 and along the coast, the land is typically parceled out in smaller properties (as much as 57% of the
162 defined ownership is less than 10 ha). Small-scale farming has traditionally been combined with
163 forestry and fishing to maintain a diversified economy. Today, tenancy is common in the lowlands as a
164 few active farmers rent smaller parcels on private land from non-farmers to grow fodder (Dramstad and
165 Sang, 2010). In the uplands, sheep grazing on common land is the prevailing agricultural land use.
166 Many small private landowners require coordination to manage resources such as wildlife, forestry,
167 migrating fish, and recreational areas which is a challenge for municipalities and land use planning in
168 coastal areas.

169 170 *Overview of protected areas in Norway*

171
172 Norwegian protected areas have evolved through a process of devolution of authority to local
173 control. The establishment of the first large protected areas was based on the Nature Preservation Act
174 (1954) and on national park plans developed by the Nature Conservation Council (NOU 2004:28;
175 Hausner, 2005). Management of protected areas was largely top-down and based on “purist values”
176 promoting the absence of human influence as the most important reason for protecting nature (Emmelin and
177 Kleven, 1999; Daugstad et al., 2006b; Falleth and Hovik, 2009). The first national parks were established
178 on state property in remote areas where traditional uses were allowed to continue (NOU 2004:28).
179 Local participation in protected area management was strengthened during the 1980’s with an
180 amendment to the Nature Conservation Act (1979) that harmonized protected area planning with
181 existing land use planning legislation. A two-step participation process was implemented that provided
182 for negotiation about the designation, boundaries, and regulations of protected areas before sending the
183 plan for local hearings and municipal review.

184 The involvement of local people in land use planning has always been important in Norway
185 but was strengthened for protected areas by policy reforms throughout the 1990’s. The devolution of

186 control for protected areas culminated in 2009 when the Norwegian Parliament established more than
187 40 local management boards with extensive decision-making authority over much of Norway's
188 protected areas, an outcome described as a "grand experiment with delegation of authority" (Fauchald
189 and Gulbrandsen, 2012). These protected area boards have management authority over clusters of
190 national parks, protected landscapes, and nature reserves. The Sami Council was further empowered
191 through a consultation agreement that ensures early involvement of Sami representatives in protected
192 area establishment and by participation in local boards. In a few cases, non-political organizations are
193 also represented on local protected area boards, such as the wild reindeer committee in Reinheimen, a
194 member from the Skjåk commons property in Breheimen, and the Swedish reindeer herders in Øvre
195 Dividalen (Lainouvouma sameby). In all protected areas, reindeer herders, landowners, and other right
196 holders are to be involved early in the planning process. The responsibility for small protected areas
197 has been delegated to many municipalities.

198 The devolution of authority to local governments from the late 1980's was inspired by the
199 success of devolving welfare policies in Scandinavia (Falleth and Hovik, 2009). The municipalities
200 were regarded as effective at providing public services adapted to the local context. The environmental
201 policy reforms included a wide range of tasks associated with land uses, wildlife, forests, motor
202 vehicles use, and small protected areas. Gradual transfer of power from the environmental governor to
203 local government has strengthened local influence on the designation as well as in the actual
204 management of national parks (Fauchald and Gulbrandsen, 2012). The second national park plan
205 included significant private land, and negotiations with landowners and local users have resulted in the
206 borders adjustments and changes in designation from national park (IUCN category II) to protected
207 landscapes (IUCN category V) (Hausner, 2005). Today, the objectives for national parks include
208 preservation and restoration of cultural landscapes based on traditional livestock grazing and summer
209 farms (i.e., working landscapes) in addition to purist values (Olsson et al., 2004; Daugstad et al.,
210 2006b). Traditional rural uses, such as grazing, hunting, fishing, gathering, and traditional outdoor
211 recreation on foot and ski, have rarely been restricted in Norwegian national parks, but commercial
212 tourism has been perceived as a threat and strictly regulated (Haukeland et al., 2011). In
213 Saltfjellet/Svartisen, Jotunheimen, and Reisa national parks, commercial tourism was banned until
214 removed by a budgetary decision in 2003 ("the mountain text"). "

215
216 *Research questions*
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218 The primary purpose of this research is to examine the contribution of different land tenures
219 and protected areas to ecosystem values perceived as important by local residents in Norway. We
220 examine the potential effects of land tenure and protected area designation by seeking answers to the
221 following specific research questions:

- 222 1) How are participatory mapped ecosystem values and land use preferences distributed by
223 land tenure category?
- 224 2) Does protected area designation, as regulatory overlay, interact with land tenure to alter
225 ecosystem values and tenure associations?
- 226 3) What is the spatial distribution of cultural, provisioning, and supporting ecosystem values
227 and how can these be described using social landscape metrics including dominance,
228 richness, and diversity?
- 229 4) Do ecosystem values spatially cluster into observable “bundles” of ecosystem services?
- 230 5) Does the potential for land use conflict differ by tenure and protected area status?

231

232 **Methods**

233

234 *Study location and context*

235

236 The case is unique as different land tenures (private, village, and state commons) are overlaid
237 with different protected areas designations. The study area is Sogn, Norway, a region characterized by
238 fjords stretching 200 km surrounded by glaciers and mountain plateaus and includes more than 10 of
239 the highest peaks in Norway. The area covers 6 municipalities in the counties of Sogn og Fjordane, and
240 Oppland, with a total area of 15,862 km². Less than 5% of the study area is used for cultivation or
241 forestry with about half of the properties in the region being less than one ha in size (Lågbu et al.,
242 2012). In the valley of Sogn, most of the land is private, while land located on mountain plateaus is
243 almost entirely covered by village or state commons. The Skjåk village commons cover 95% of the
244 municipality and comprise the third largest landowner in Norway. The common property was bought
245 by a group of farmers in 1798 and is today shared by 368 farmers with usufruct rights to pastures,
246 summerhouses, firewood, and building materials, of which 206 are also owners of the land. The owners
247 are the only ones with rights to cash dividends generated from the commons. About 580 households
248 located in the commons do not share collective rights to the land, but share access to hunting and
249 fishing. Only 6% of the land is forests, but forestry has historically been an important industry. Sale of
250 hunting and fishing permits, cabin rentals, and leasing of property for cabins or tourism are major

251 sources of income. The village commons invests in recreational activities with approximately 250 km
252 of trails, alpine skiing facilities, and orienteering activities for children. There are also smaller village
253 commons such as near Sogndal (Haflso, Fjærland, Leikanger and Feios), Nordherad in Vågå, and
254 Stranden in Lom, but these are minor compared with the Skjåk village commons.

255 There are a total of 12 state commons in the study area. The two upland municipalities with
256 the largest share of state commons are Lom, the most visited area by tourists in Norway with 12 large
257 tourist companies, and Vågå, where 70% of the municipal land area is covered by state commons that
258 generate income from tourism, forestry, livestock and hydroelectric power. The lowland areas in the
259 region have a more diversified economy that includes aquaculture, industry, cruise tourism, fruit and
260 berry cultivation, with major service hubs located in Voss and Sogndal with 14,006 and 7623
261 inhabitants respectively.

262 There are four national parks located in the study region (Breheimen, Jotunheimen,
263 Reinheimen, Jostedalbreen) mostly situated in the uplands, and there are two large protected
264 landscapes, Stølsheimen and Nærøyfjorden, that have world heritage status. There are also smaller
265 protected landscapes close to national park borders that function as buffer zones.

266
267 **[Insert Figure 1]**

268
269 *Data Collection Process*

270
271 The research team designed, pre-tested, and implemented an internet-based PPGIS website in
272 Norwegian language for data collection. The study website consisted of an opening screen for
273 participants to either enter or request an access code, followed by an informed consent screen for
274 participation, and then a Google® maps interface where participants could drag and drop digital
275 markers onto a map of the study area. The interface consisted of three “tab” panels with the first panel
276 containing markers with 14 ecosystem values plus a marker to identify the location(s) of cabins or
277 summer farms. The selection of ecosystem values to be mapped was based on a values typology first
278 developed by Brown and Reed (2000) for participatory mapping in Alaska. The typology was modified
279 and adapted for use in Norway acknowledging there is a limit to how many types of markers a
280 respondent could map. The state and the village commons was originally built around subsistence uses,
281 therefore harvestable ecosystem values (i.e. hunting, fishing, grazing and gathering) are more
282 emphasized in this study. It is important to note that gathering is a part of the right of common access,
283 so it is an activity which could be conducted anywhere. Hunting and fishing cards have to be bought

284 from the owner of the hunting and fishing rights (i.e., private landowner, the village or the state
285 common boards). Grazing, hunting and fishing are usually not restricted in protected areas. The second
286 and third panels on the PPGIS website contained 12 management preferences to identify locations of
287 activities or uses. The second panel identified preferences to *increase* a specific activity or use such as
288 grazing while the third panel contained similar markers to *decrease* the same activities or uses (see
289 definitions in Table 1). The third panel also contained a general marker where the participant could
290 locate an activity or use not listed should be increased or decreased. The typology and the management
291 preferences were presented to protected area managers in the two study areas and modified according
292 to their advice.

293 The instructions requested the participants to drag and drop the markers onto map locations
294 that are important for the values listed and to indicate how these areas best be managed—by increasing
295 or decreasing particular activities or uses. The different types of markers and their spatial locations
296 were recorded for each participant on the web server in a database, along with other information
297 including a timestamp of when the marker was placed, the Google® map view at time of marker
298 placement, and the Google® map zoom level (scale) at which the marker was placed. Participants
299 could place as few or as many markers as they deemed necessary to express their values and
300 preferences. Following completion of the mapping activity (placing markers), participants were
301 directed to a new screen and provided with a set of text-based survey questions to assess general, non-
302 spatial public land management preferences and to measure respondent socio-demographic
303 characteristics. PPGIS data collection ended with completion of the survey questions.

304
305 **[Insert Table 1]**

306
307 Based on protected area designation, population density, and property structure, six
308 municipalities were selected (Voss, Sogndal, Luster, Skjåk, Vågå, Aurdal). These municipalities were
309 selected because of the location of the village common in Skjåk municipality. The neighboring
310 municipalities include state commons and private lands. In each municipality 10% of the adult
311 population (>18 years) were randomly drawn, for a potential 3,104 participants. The random draw was
312 based on the tax lists and provided by EVRY (<https://www.evry.no/>). Selected individuals were sent a
313 letter of invitation and a reminder two weeks after the initial invitation. Parallel to the random sampling
314 recruitment, we contacted a number of regional organizations, either by email or Facebook, to inform
315 them about the study and to encourage volunteer participation. The organizations contacted consisted

316 of groups with interests in local communities (65), agriculture (13), hunting and fishing (29), volunteer
317 work (22), wilderness recreation (11), athletics (66), animal activities (10), motorized vehicle use (9),
318 politics (16), culture (30) and education (3). In total, 274 organizations were contacted.

319

320 *Analyses*

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322 *Participant characteristics*

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We assessed the representativeness of participants in the study area with Norwegian census data on the variables of age, gender, education, income, and family structure by use of municipal statistics available from the population and housing survey in 2011 (Statistics Norway, 2013). We also examined the geographic distribution of participants within the study area based on postcode provided.

329 *Association of ecosystem values and land use preferences by tenure and protected areas*

The point locations of ecosystem values and land use preferences were spatially intersected with the three classes of land tenure in the study area—state commons, village commons (“Skjåk allmenning”), and private/other property. Cross-tabulations (contingency tables) were generated to examine the distribution of mapped values and preferences by land tenure category. We calculated chi-squared statistics and standardized residuals to determine whether the number of mapped points differed significantly from the number of points that would be expected in each tenure category. Expected counts are the projected point frequencies in each table cell if the null hypothesis is true, i.e., if there is no association between a given ecosystem value and land tenure category. In a contingency table, expected counts are calculated for each cell by multiplying the row total (e.g., total scenic points) by the column total (e.g., state commons) and dividing by the total number of points. The chi-square statistic sums the squared differences between the observed number of points and expected number of points for all table cells. The larger the chi-square statistic, the greater the probability that the mapped values and tenure categories are not independent, i.e., there is a significant association. Standardized residuals indicate the importance of a given table cell (value/tenure pair) to the overall chi-square value and are like a z-scores that show how many standard deviations above or below the expected count the observed cell count is. Standardized residuals identify the cells that contribute most to the overall chi-square statistic. Residuals are calculated for each cell by subtracting the expected value from the observed value and dividing by the square-root of the expected value. This same type of analysis was used to examine the association of values with protected areas and their overlays with commons areas

350 wherein a marker could be located in protected areas only, or in protected areas that intersect with state
351 or village commons land.

352 We also conducted correspondence analysis between the ecosystem value categories and land
353 tenure to visually plot the associations. Correspondence analysis computes row and column scores and
354 produces a normalized plot based on the scores. In the resulting plot, the distances between points
355 reflect the relative strength of association between the land tenure and ecosystem value categories.

356 To visualize the spatial distribution of ecosystem services within the study area, we grouped
357 the 14 services into cultural (n=9), provisioning (n=4), and supporting (n=1) categories. We then we
358 generated kernel point densities using a 1 km cell size with the 3 km search radius for each of the three
359 groups of services. Using the kernel densities as a probability surface, we created and mapped
360 ecosystem value “hotspots” with isopleths that captured 30, 50, and 70 percent of the points for each of
361 the groups of values using the Geospatial Modelling Environment (Beyer, 2014). As an alternative to
362 kernel densities which smooth the point distribution, we also used a simple grid approach that divided
363 the study area into 2 km grid cells to plot the frequency distribution of ecosystem services by grid cell.

364
365 *Quantifying ecosystem values and use preferences with social landscape metrics*
366

367 We examined the distribution of ecosystem values and land use preferences using social
368 landscape metrics as described by Brown and Reed (2012). The purpose of social landscape metrics is
369 to understand the structure and distribution of values and preferences across land tenure and protected
370 area categories. In addition, metrics provide a means to identify land use conflict potential (Brown &
371 Raymond, 2014) based on the spatial concurrence of mapped values and preferences that may or may
372 not be compatible. The *count* (**P0**) metric counts the number of point locations within the tenure or
373 protected area while the *percent* (**P1**) metric calculates the percent of mapped points in the area
374 compared to the total number of mapped points across all areas. The *dominant value* (**D**) metric is the
375 value or preference marker type with the largest count of points within the tenure or protected area. The
376 *dominance* (**D1**) metric quantifies the dominance relationship between the most frequently mapped
377 attribute and the next most frequently mapped attribute on a scale that ranges from 0 (i.e., the
378 frequencies are the same) to 1.0 (there was only one type of marker mapped in the area). The *density*
379 (**D2**) metric calculates the density of values or preferences per area while the *diversity index* (**D3**)
380 metric calculates the Simpson diversity index commonly used in ecological studies and ranges on a
381 scale from 0 (low diversity of marker types) to 1 (high diversity of marker types). The *richness* metric

382 (**R**) is the number of different value or preference marker types mapped in an area and can range from
 383 0 to 14 for ecosystem values and 0 to 24 for preferences. The *conflict potential* (**C**) metric can be
 384 calculated in many ways, but here we follow the methods suggested by Brown and Raymond (2014)
 385 where the conflict potential index is derived from a mathematical combination of land use preferences
 386 located in the same area where the differences in preference markers to increase/decrease a use/activity
 387 are optionally weighted by the number of preferences or the number of values located in the same area.
 388 Specifically, we operationalized three variants of the conflict index as follows:

389

$$C1 = \sum_1^j \frac{MIN(P_I, P_D)_j}{MAX(P_I P_D)_j}$$

390

$$C2 = \sum_1^j \frac{MIN(P_I, P_D)_j}{MAX(P_I P_D)_j} * P_{Tj}$$

391

$$C3 = \sum_1^j \frac{MIN(P_I, P_D)_j}{MAX(P_I P_D)_j} * V_T$$

392

393 where **C1** is the conflict index based on summed preference differences for increasing/decreasing use
 394 across all 12 mapped preferences (higher index values indicate greater conflict potential), **P_I** is the
 395 number of mapped preferences for increasing the use or activity, **P_D** is the number of mapped
 396 preferences for decreasing the use or activity, **P_T** is the total number of preferences (**P_I + P_D**) in the area,
 397 *j* is a specific preference and ranges from 1 to 12 preferences in this study, and **V_T** is total number of
 398 ecosystem values located in the area. The **C2** index weights the **C1** index by the number of preferences
 399 in the area and the **C3** index weights the **C1** index by the number of ecosystem values in the area.

400

401 *Assessment of spatial “bundles” of ecosystem services*

402

403 Ecosystem service “bundles” are sets of services that appear together repeatedly (Raudsepp-
 404 Hearne, Peterson, and Bennett, 2010). To determine whether the mapped ecosystem services were
 405 mapped in spatial “bundles”, we overlaid the study area with a two kilometer grid resulting in n=4544
 406 grid cells. The ecosystem values by marker type (n=14) were counted for each grid cell. The marker
 407 counts for the 14 values were then factor analyzed (SPSS v.22) using principal components extraction

408 with the number of extracted factors determined by eigenvalues greater than one (Kaiser, 1960). The
409 resulting factors were rotated using varimax rotation to enhance interpretation.

410

411 **Results**

412

413 *Response and participant characteristics*

414

415 A total of 440 participants accessed the study website and placed one or more markers from
416 November 2014 to January 1, 2015. See Table 2. Of these participants, 380 (86%) fully or partially
417 completed the survey questions that followed the mapping activity. The estimated response rate, after
418 accounting for non-deliverable letters of invitation, was 14 percent. A total of 9,039 markers were
419 mapped during data collection, with 8,560 (95%) of these markers placed inside the designated study
420 area. The number of markers placed per participant ranged from 1 to 276 with the average number of
421 numbers placed being 20.5. Approximately 75% of the markers placed were ecosystem *value* markers
422 with the remaining 25% being land use *preference* markers.

423

424 **[Insert Table 2]**

425

426 Most participants (91%) learned of the study directly through a recruitment letter from the
427 Arctic University of Norway. Referrals to the study website were encouraged and an estimated 9% of
428 participants learned of the study indirectly from friends, organizations, or social media.

429

430 Table 2 also provides a socio-demographic profile of study participants with comparative
431 Norway census data derived from Statistics Norway (2013). The mean age of participants was 49 years
432 with the majority being males (57%), with higher levels of formal education, and higher self-reported
433 household income than comparable Norwegian census data. About half of the participants were from
434 families with children. The PPGIS participation bias toward more highly educated and higher income
435 males is consistent with other reported PPGIS studies in developed countries (Brown and Kytä, 2014).

435

436 We assessed the geographic distribution of participants by plotting the number of participants
437 by their postcode which is a geographical area representing multiple households See Figure 1.

437

438 Participants in the study were geographically distributed throughout the study area with more
439 participants living in the more highly populated communities of Skjåk and Vågå in the north, Sogndal
440 in the central region, and Voss in the south.

440

441 *Frequency of mapped ecosystem values and preferences in the study area*

442
 443 We generated frequency counts of the PPGIS mapped values and preferences. The most
 444 frequently mapped ecosystem values were recreation (n=1,264/15% of all markers), scenic beauty
 445 (918/11%), hunting/fishing (686/8%), pastures/grazing (407/5%), and undisturbed nature (330/4%).
 446 The least frequently mapped values were spiritual (80/1%), therapeutic (135/2%), and biological
 447 diversity value (147/2%). Falling in the middle of the distribution were social (206/2%), income
 448 (229/3%), clean water (263/3%), and gathering values (295/3%). The relative frequency of mapped
 449 values was similar to other reported PPGIS studies with recreation and scenic values being the most
 450 frequently identified, and spiritual and therapeutic values the least frequently mapped. Cabins and
 451 summer farms were also mapped in the study area (n=700) and appear very important to Norwegian
 452 cultural identity and lifestyle.

453 The mapping of land use preferences, in aggregate, totaled 2,454 markers in the study area.
 454 The most frequently mapped preferences were to increase predator control (218/3%), increase fishing
 455 opportunities (178/2%), decrease snowmobile use (174/2%), and increase tourism development
 456 (172/2%). The least frequently mapped preferences were to decrease grazing (22/<1%), decrease
 457 hunting (27/<1%), decrease logging (29/<1%), and decrease predator control (33/<1%). All but two
 458 mapped preferences revealed a clear preference for either increasing or decreasing a particular land
 459 use/activity in the study area. The preferences for development of homes/holiday homes (145/147) and
 460 industrial/energy development (106/110) were split between increasing and decreasing the activity.

461
 462 *Association of mapped values and use preferences with land tenure*

463
 464 There was a statistically significant association between land tenure and mapped values
 465 ($X^2=93.7$, $df=28$, $p < .001$) with cross-tabulated frequencies appearing in Table 3. Adjusted
 466 standardized residuals $\geq +2.0$ or ≤ -2.0 indicate the number of observations in the cell is significantly
 467 larger or smaller than would be expected. The larger the absolute value of the standardized residual, the
 468 greater the deviation from expected marker counts. Especially large standardized residuals command
 469 particular attention. For example, more biological diversity values (residual=2.0) and undisturbed
 470 nature values (residual=2.7) were located on state commons than expected; hunting/fishing (5.4) and
 471 therapeutic values (3.0.) were more abundant on village commons; and cultural identity (2.2) and
 472 gathering values (3.4) were more abundant on private/other lands. Fewer gathering (-2.4) and
 473 grazing/pasture values (-2.1) were identified on state commons than expected; gathering (-2.1) and

474 income values (-2.5) were less abundant on village commons; and hunting/fishing (-4.1), therapeutic (-
475 2.2) and undisturbed nature values (-3.2) were less associated with private/other land.

476
477 **[Insert Table 3]**

478
479 The normalized plot of the two variables from correspondence analysis appears as Figure 2.
480 The plot affirms the significant associations found in the chi-square table wherein biological and
481 undisturbed nature values are closest to state commons, hunting/fishing and therapeutic values are
482 closest to village commons, and spiritual, social, cultural, gathering, pasture and special place values
483 are proximate to private/other lands. Recreation, income, and water quality (clean water) do not show
484 strong spatial association with any particular land tenure but have stronger association with state
485 commons and private/other land than with village commons.

486
487 **[Insert Figure 2]**

488
489 The potential interaction of protected area designation with commons land tenure was
490 examined in Table 4. Gathering (residual=2.5) and pasture/grazing (2.3) values were over-represented
491 in protected areas only while hunting/fishing values were under-represented (-3.5).
492 Where protected area designation intersects with common land tenure, hunting/fishing (5.8) and
493 therapeutic value (3.7) were over-represented in protected status and village commons, while income
494 value was over-represented in protected status and state commons.

495
496 **[Insert Table 4]**

497
498 With respect to land use preferences, there were four statistically significant associations
499 (chi-square, $p \leq 0.05$) with land tenure—home/cabin development, roads/ATV access, snowmobile use,
500 and predator control. See Table 5. Participants mapped more preferences than expected to decrease
501 home/cabin development on state commons, to increase roads and snowmobile use on private/other
502 lands while decreasing both of these uses on village commons, and to increase predator control and
503 hunting activity on village commons.

504
505 **[Insert Table 5]**

506
507 *Social landscape metrics by tenure and protected areas*
508

509 Social landscape metrics were calculated for both ecosystem values and land use preferences
510 and appear in Table 6. Recreation values were the most frequently mapped in state commons and
511 protected areas and thus were the dominant (D) values for those areas. Hunting/fishing values were
512 dominant in village commons and the overlay of village commons with protected areas. The dominance
513 index (D1) indicates the magnitude of dominance compared to the second most frequently mapped
514 value in the area. Recreation value was not especially dominant in either protected areas or state
515 commons (D1=.18 and .22 respectively) compared to scenic value which was the second most
516 frequently mapped value. On village commons, recreation values were mapped almost as frequently as
517 the dominant hunting/fishing value (D1=.03). Participants identified the full range of ecosystem values
518 across all tenures and protected areas as indicated by the richness (R) index (n=14).

519
520 **[Insert Table 6]**

521
522 The density metric (D2) controls for the size of the area under the assumption that all else
523 being equal, larger areas should have more mapped values. Private/other land was largest in area of all
524 tenures, but also had the highest density of mapped values per square kilometer (0.32) while state
525 commons had the lowest density (0.21). The diversity metric (D3) measures the number of different
526 value types mapped in the area while also accounting for the evenness of the distribution. All land
527 tenures and protected areas showed a high diversity of mapped attributes with Simpson's index ranging
528 from .86 to .88.

529 The metrics for land use preferences reveal that the majority of preferences (P1=57%) were
530 mapped on private/other land which also had the highest density (D2=.16). Increased predator control
531 was dominant across all land categories with the exception of private/other land, where increased
532 fishing was dominant and increased predator control was the second most frequently mapped attribute.
533 There were fewer types of preferences mapped on village commons (R=20) and the overlay with
534 protected areas (R=18) than other categories. Similar to mapped values, the diversity of mapped
535 preferences was large across all land categories.

536 The conflict index metric (C) measures the potential for land use conflict. In this study, the
537 conflict index measures the difference between mapped preferences to increase a use/activity with
538 preferences to decrease the same use/activity in the land tenure category area. The differences in the 12
539 potential uses are aggregated within the area (C1) with larger indices reflecting greater conflict
540 potential, and optionally weighted by the number of mapped preferences (C2) or mapped values (C3).

541 In this study, the private/other tenure had the highest potential for land use conflict (C1=5.9) while the
542 overlay of village commons and protected areas had the lowest potential for conflict (C1=2.1). The
543 weighting of the conflict index by the number of mapped preferences (C2) or mapped values (C3) did
544 not change the relative potential for conflict as indicated by the ranked conflict index scores.

545
546 *Assessment of spatial “bundles” of ecosystem services*

547
548 To visualize the intensity of ecosystem value distribution in the study area, we grouped the
549 14 services into cultural (n=9), provisioning (n=4), and supporting (n=1 “biological diversity”)
550 categories as per the millennium ecosystem assessment typology (see Table 1). We generated kernel
551 point densities for each group, and plotted these “hotspots” in Figure 3. The spatial distribution of
552 hotspots affirms the chi-square association results and reveals large hotspots of cultural (Figure 3a) and
553 provisioning (Figure 3b) values on private/other lands, particularly in the areas around settlements such
554 as Sogndal (1) in the central region and Voss (2) in the south. Close to these settlements, people
555 mapped cultural identity, social values, and gathering activities as important place values (Appendices
556 B-D).

557 The marker counts by grid cell (Figure 3d) also show that the overall intensity of mapped
558 ecosystem values in the region with greatest intensity on private/other lands relative to commons and
559 protected areas. In contrast, hotspots for biological diversity values (Figure 3c) were located more on
560 state commons or in protected landscapes. For instance, Gudvangen (“Gods place by the water”) in the
561 Nærøyfjorden protected landscape (3) is a highly productive area providing rich pastures, berry fields,
562 clean water, recreational opportunities, and cultural history as important for communication and a
563 market place in the Viking era, as well as the royal mail route in the 17th century. The fjords are on
564 UNESCO’s world heritage list and attract many tourists. Finndalen (4), located on state commons,
565 attracts local recreationists from Skjåk, Lom, and Vågå. It is a biologically rich valley and is important
566 for consumptive uses such as fishing, hunting of wild reindeer, forestry, and grazing connected to four
567 historically important summer farms. The state commons also includes the most highly visited peaks in
568 Norway and is serviced by an upland cruise ship that starts in Gjende in Jotunheimen and provides
569 access to three staffed tourist cabin complexes (5). In the village commons (6) there is a large summer
570 farm complex that includes therapeutic values connected to nature—culture trails, sauna, and
571 recreational hunting and fishing. Whereas state commons have cultural hotspots associated with
572 tourism activities, the village commons areas are primarily valued for their provisioning services.

573 Places important for hunting and fishing are dispersed throughout the village commons, but there are
574 hotspots located in the Otta valley (7)

575
576 **[Insert Figure 3]**

577
578 To determine whether values were mapped in spatial ecosystem “bundles”, we performed
579 factor analysis on the quantities of values found within two kilometer grid cells across the study region.
580 The results of the factor analysis appear in Table 7. Three factors were extracted from the 14 values
581 that account for 50 percent of the overall variance. The values that load on the first factor and capture
582 32 percent of the variance are items that relate to physical qualities of place—the scenic beauty, clean
583 water, biological diversity, undisturbed character, and recreational opportunities that are intrinsic to the
584 place. The special place marker also loaded on this factor with marker annotations indicating these
585 places also had values associated with scenic beauty, undisturbed nature, recreation, or a mix of these.
586 One interpretation of this factor is that the non-cultural values of biological diversity and clean water
587 are physical place qualities that enable the cultural services identified in this factor—scenic beauty,
588 undisturbed nature, and the desire to recreate in these places. The second factor, explaining 10 percent
589 of the variance, loads values that relate more to the psychological state of the participant rather than the
590 physical qualities of place. The places where people go to socialize are also places that result in feeling
591 better physically (therapeutic/health value) and emotionally (spiritual). Places like this also tend to be
592 tourist destinations and hence the potential rationale for the loading of income value on this factor. The
593 third factor, explaining 8 percent of variance, perhaps has the most intuitive interpretation, as places for
594 provisioning—hunting/fishing, pasturing animals, or gathering items from nature such as mushrooms
595 and berries. That recreation value also loads on this factor is not surprising given that Norwegians
596 consider hunting/fishing and gathering as a type of recreation as much as a type of subsistence activity.

597
598 **[Insert Table 7]**

600 **Discussion**

601

602 Few studies have addressed the relationship between overlapping land tenures, protected
603 areas, and ecosystem services (Holland et al., 2014, Robinson et al., 2014). This study presents the
604 results of the first PPGIS study in Norway, and the first study to examine the distribution of ecosystem
605 values by land tenure and protected area designation. Our results indicate that land tenure is a

606 significantly stronger predictor of the distribution of ecosystem values in southern Norway than
607 protected area status. The difference between the village and the state commons is striking, given their
608 location in the uplands and their shared origin as subsistence agroecosystems. State commons are
609 valued for their biological diversity and undisturbed natural quality, while village commons are valued
610 for their hunting and fishing opportunities. Ecosystem values on private lands were concentrated in
611 lowlands near settlements and reflect a strong cultural identity to engagement with gathering activities.
612 Private lands also have more diverse social values with a greater potential for land use conflict.
613 Relatively recent protected area designations on top of existing land tenures that emerged from the
614 global conservation movement were not equally represented by the values and preferences that
615 participants mapped in the underlying land tenure classes. Our results confirm the importance of the
616 customary land tenure associated with grazing, fishing and hunting for understanding local values and
617 preferences (Berge, 2006; Hausner et al., 2012; Kaltenborn et al., 2015)

618 According to Berge (2006), values and preferences inherent in the old land tenures in
619 Norway that were built on usufruct rights to consumptive uses and passed through generations, are
620 likely to come in conflict with more urbanized values that promote conservation through protected
621 areas. However, like Bonilla-Moheno (2013) we found that the different common properties cannot be
622 pooled together when analyzing relationships with land use values or preferences. Despite the shared
623 roots of subsistence uses such as grazing, hunting, fishing, firewood, and timber, the state commons do
624 not share all values and preferences with the village commons. The protected areas that overlay state
625 commons, Jotunheimen and Jostedalbreen, are tourist hotspots in Norway, and provision of tourism
626 facilities in the park is a major source of income for the villages nearby. There was also less emphasis
627 on hunting, fishing and grazing than expected in the state commons. Ecosystem values and land use
628 preferences identified in the state commons appear consistent with the biodiversity, wilderness, and
629 amenity values that are typically associated with protected areas. These values also form ecosystem
630 service bundles and overlap in our study area (Table 7; Appendix C, E). Our results are confirmed by
631 Haukeland et al. (2011) who showed that allocation of hunting and fishing rights to locals versus
632 visitors could cause conflict in the state commons, but in general, both rural users and tourism interests
633 are supportive of park values. The main potential for land use conflict on state commons is second
634 homes or cabins, suggesting the potential overuse of these commons areas, or respondent preferences
635 for traditional values, or a combination of these reasons.

636 In the village commons, all members have hunting and fishing rights that reflect strong
637 traditional values associated with consumptive uses. The hunting of large game, particularly wild
638 reindeer, is especially valuable for these communities and could explain the strong interest in predator
639 control and the negative attitudes toward disturbances by motorized use (Kaltenborn et al., 2015).
640 Traditional common rights are not affected by protected area regulations, but studies show that local
641 people are negative to Breheimen National Park as they feel the right of disposal has been curtailed by
642 establishing protected areas on their land (Reiten, 2013).

643 On private lands, land use is more diverse and concentrated near settlements and tourism
644 hubs (Appendix A, Figure 3). Areas near people's homes are important for cultural identity, for
645 socializing, and for gathering wild berries. Compared to PPGIS results in other countries such as
646 Australia (Brown et al., 2014) and the U.S. (Brown and Reed, 2009), Norwegians do not specifically
647 select protected areas or parks for recreation. This pattern can be explained by the principle of common
648 access (*allemannsretten*) incorporated in the Outdoor Recreation Act in 1957. Similar to the rest of
649 Scandinavia, *allemannsretten* includes access rights on ski and foot (on uncultivated land), and the
650 right to gather wild berries, mushrooms, and other plants for non-commercial use (Kaltenborn et al.,
651 2001). This right is fundamental to the outdoor recreation culture in Norway where as much as 70% of
652 the population ski or hike, and more than 50% pick berries or fish (Bjerke et al., 2006). The access
653 right limits cycling and horse riding and it does not permit motorized access. Motorized use, especially
654 recreational snowmobiling, was a major source of land use conflict in our study area.

655 The protected areas designated on private lands are typically Protected Landscapes (IUCN V)
656 with the purpose of conserving cultural landscapes that are maintained by grazing. Protected area
657 overlays on private land were valued less for being undisturbed and more for grazing and gathering
658 than protected area overlays on commons lands. Pasture use is usually not restricted in protected
659 landscapes, but farmers are strongly against protected area designations and maintain that landscapes
660 are best preserved by use rather than protection (Fjellstad et al., 2009). A recent study showed that
661 Norwegians are generally supportive of predator control, with sheep farmers and big game hunters less
662 in favor of conservation than other groups (Gangaas et al., 2015).

663 664 *Study limitations*

665
666 As the first PPGIS study in Norway to examine ecosystem values and land use preferences
667 through the lens of land tenure and protected area status, there were limitations on study. First, the

668 study area was purposively selected to include the breadth of land tenures that are present in Norway.
669 However, other areas of Norway have different distributions of commons lands and protected areas
670 from the chosen study area. Further, selected groups such as the Sami Council exert stronger influence
671 over land use policies in northern Norway compared to the south.

672 The PPGIS response rate in the study was low by survey research standards (14%), but
673 within the range of other reported general public sample PPGIS studies (Brown and Kytta, 2014).
674 There were some technical, internet access problems early in the administration of the study website
675 that prevented some users from accessing the survey. These access problems likely frustrated some
676 prospective participants, thus reducing the potential response rate by several percentage points. The
677 respondents were representative of residents living in the region on the sociodemographic variables of
678 age, income, and family structure, but somewhat biased toward higher male participation and higher
679 levels of formal education.

680 All PPGIS studies require limits on the number of spatial attributes that are requested to be
681 mapped. In this particular study, the spatial attributes were limited to those thought most important by
682 the research team after pre-testing. The research team would have liked to include more spatial
683 attributes for mapping, but participant effort to do the mapping is finite. The addition of more spatial
684 markers does not actually yield more spatial data, but simply dilutes the mapping effort across the
685 range of markers.

686 With any type of mapping activity, there will be some spatial error in marker placement.
687 Previous research on the spatial accuracy of PPGIS mapping suggests that the spatial error is often less
688 than expected and that participants achieve a reasonably high level of accuracy (Brown, 2012; Brown
689 et al., 2014). Although the spatial accuracy of the PPGIS data collected in this study has not been
690 benchmarked, there is no evidence that study participants were more or less accurate than PPGIS
691 studies reported elsewhere. Further, an intentional design of the study was not to identify village and
692 state commons areas on the base map. Thus, spatial markers were placed by participants blinded to the
693 actual commons boundaries, allowing significant spatial associations to emerge inductively without the
694 potential for information bias.

695 **Conclusion**

696 Our results demonstrate the need to understand protected area overlays on existing lands as
697 overlapping tenures with complex bundles of rights (Holland et al., 2014) that influence perceived
698
699

700 ecosystem values and land use preferences. Land tenures that have existed since pre-medieval times
701 were more strongly associated with ecosystem values and land use preferences than protected area
702 designations. The empirical identification of ecosystem values through participatory mapping provides
703 spatial data that complements and contextualizes traditional ecological indicators such as deforestation.
704 In Norway, conservation conflicts associated with protected areas and predator control in Norway can
705 be understood in terms of rural traditions based on consumptive uses such as grazing, gathering, and
706 big game hunting. Some common lands have evolved into tourism hubs due to the presence of iconic
707 national parks and residents now identify these areas as having values more aligned with those
708 promoted by protected areas. Finally, the values that were mapped most frequently, recreation and
709 scenic values, were unrelated to both land tenure and protected areas. Closeness to homes, summer
710 farms, second homes or cabins may provide a potential explanation for the distribution of such place-
711 based ecosystem service bundles, but distance analysis was not included in the present study.

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Table 1. Ecosystem values typology with operational definitions and preferences for increasing or decreasing activity. P=Provision, C=Cultural, S =Supporting

Ecosystem Values and Places	Operational definition
Cabin(s)/summer farms	Mark the location of cabin(s) or summer farms that are important to you.
(P) Hunting/fishing	Areas are important because of hunting and/or fishing.
(P) Pastures/fodder	Areas are important because they are used for haymaking and pastures for reindeer, sheep, cows
(P) Gathering	Areas are important for berries, mushroom or collecting herbs/plants here.
(P) Clean water	Areas are important because they provide clean water.
(S) Biological diversity	Areas are important because they provide a variety of plants, wildlife, and habitat.
(C) Recreation	Areas are important for outdoor recreation activities (e.g., camping, walking, skiing, alpine, snowmobiling, cycling, horse riding etc.)
(C) Beautiful areas	Areas are important because they include beautiful nature and/or landscapes.
(C) Culture/identity	Areas are important because of their historical value, or for passing down the stories, myths, knowledge and traditions, and/ or to increase understanding of the way of life of our ancestors.
(C) Income	Areas are important because they provide tourism opportunities, mining, hydroelectric power or other potential sources of income.
(C) Undisturbed nature	Areas are relatively untouched, providing for peace and quiet without too many disturbances.
(C) Social	Areas are important because they provide opportunities for social activities (e.g. associated with fireplaces, picnic tables, ski –or alpine arrangements, shelters, shared cabins, cabin complexes).
(C) Spiritual	Areas are important because they are valuable in their own right or have a deeper meaning; emotionally, spiritually, or religious.
(C) Therapeutic/health	Place are valuable because they make me feel better, either because they provide opportunities for physically activities important for my health and/or they give me peace, harmony and therapy
(C) Special places	Please describe why these places are special to you.
Preferences (increase/decrease)	Operational definition
Development	Increase/decrease development of homes or holiday homes in this area.
Tourist facilities	Increase/decrease tourist facilities and accommodation in this area
Industry/energy	Increase/decrease mining (e.g., minerals, stone, sand, gravel, etc.) or energy development (e.g., windmills, power plants, dams, power lines, etc.) in this area.
Logging	Increase/decrease logging in this area.
Helicopter transport	Increase/decrease access to helicopter transportation of tourists in this area.
Roads / all-terrain vehicles	Increase/decrease access to the area by roads or all-terrain vehicles
Snowmobiles	Increase/decrease the use of snowmobiles in this area (including snowmobile trails and/or extended seasons).
Boating	Increase/decrease access for use of boats in this area.
Grazing	Increase/decrease grazing in this area (e.g., sheep, reindeer, cows).
Predator control	Increase/decrease in predator control in this area.
Fishing	Increase/decrease access to fishing in this area.
Hunting	Increase/decrease hunting in this area.
Other changes	Describe other changes in use or activities should increase or decrease.

Table 2. Participation statistics and respondent characteristics (Sogn) with comparison to 2014 census data.

Participation Statistics			
Number of participants (one or more locations mapped)		440	
Number completing post-mapping survey		380	
Number of locations mapped		9,039	
Range of locations mapped (min, max points)		1 to 276	
Mean, median of all locations mapped		20.5, 14	
Mean, median of values and places mapped		14.7, 9	
Mean, median of preferences mapped		5.8, 1.5	
How participants learned of study			
Mail (UIT)		91%	
Other organization/referral		9%	
		Study Participants	Census Data
Age (mean)		48.7	50.5
Gender	Male	57%	50%
	Female	43%	50%
Education (highest level completed)			
	Primary	3%	27%
	Secondary	37%	49%
	Higher	60%	24%
Household income (annual) ^a			
	0 - 200,000	9%	7%
	200,000 - 300,000	3%	11%
	300,000 - 400,000	12%	11%
	400,000 - 500,000	15%	11%
	500,000 - 600,000	12%	15%
	More than 600,000	40%	47%
	Not disclosed	10%	N/A
Families with children		50%	41%

^a Census income categories do not align with categories in survey question. Census data was estimated to match survey data. All census data was collected from Statistics Norway (2013).

Table 3. Association between mapped ecosystem values and land tenure. Overall association is significant ($X^2=93.7$, $df=28$, $p < .001$) with standardized residuals ≤ -2.0 (pink) or $\geq +2.0$ (green) indicating significant over/under representation of the ecosystem value by land tenure category.

		State commons	Village commons	Private/Other	Totals
Biological diversity	Count	36	10	101	147
	%	3.3%	1.9%	2.3%	2.4%
	Residual	2.0	-7	-1.3	
Clean Water	Count	48	14	201	263
	%	4.3%	2.7%	4.5%	4.3%
	Residual	.0	-1.9	1.1	
Culture/identity	Count	47	19	244	310
	%	4.2%	3.7%	5.5%	5.1%
	Residual	-1.4	-1.5	2.2	
Gathering	Count	38	15	242	295
	%	3.4%	2.9%	5.4%	4.8%
	Residual	-2.4	-2.1	3.4	
Hunting/Fishing	Count	132	95	459	686
	%	11.9%	18.4%	10.3%	11.2%
	Residual	.8	5.4	-4.1	
Income	Count	44	9	176	229
	%	4.0%	1.7%	3.9%	3.8%
	Residual	.4	-2.5	1.2	
Grazing/pasture	Count	58	34	315	407
	%	5.2%	6.6%	7.0%	6.7%
	Residual	-2.1	-1	1.9	
Recreation	Count	237	92	935	1264
	%	21.4%	17.9%	20.9%	20.7%
	Residual	.6	-1.7	.5	
Scenic/beauty	Count	184	73	661	918
	%	16.6%	14.2%	14.8%	15.1%
	Residual	1.6	-6	-1.0	
Social	Count	29	14	163	206
	%	2.6%	2.7%	3.6%	3.4%
	Residual	-1.5	-9	1.9	
Spiritual	Count	12	6	62	80
	%	1.1%	1.2%	1.4%	1.3%
	Residual	-.7	-.3	.8	
Therapeutic	Count	26	21	88	135
	%	2.3%	4.1%	2.0%	2.2%
	Residual	.3	3.0	-2.2	
Undisturbed nature	Count	78	35	217	330
	%	7.0%	6.8%	4.8%	5.4%
	Residual	2.7	1.5	-3.2	
Special places	Count	20	9	100	129
	%	1.8%	1.7%	2.2%	2.1%
	Residual	-.8	-.6	1.1	
Cabin or summer farm	Count	118	69	513	700
	%	10.7%	13.4%	11.5%	11.5%
	Residual	-.9	1.4	-.1	
Totals	Count	1107	515	4477	6099
	%	100.0%	100.0%	100.0%	100.0%

Table 4. Association between mapped ecosystem values and protected area overlays on state and village commons. Overall association is significant ($X^2=89.8$, $df=28$, $p < .001$) with standardized residuals ≤ -2.0 (pink) or ≥ 2.0 (green) indicating significant over/under representation of ecosystem value by land tenure category.

		Protected area/ private	Protected area/state commons	Protected area/village commons	Totals
Biological diversity	Count	27	32	10	69
	%	3.0%	4.2%	2.8%	3.4%
	Residual	-9	1.5	-8	
Clean Water	Count	45	35	11	91
	%	5.0%	4.6%	3.0%	4.5%
	Residual	1.0	.2	-1.5	
Culture/identity	Count	56	35	14	105
	%	6.3%	4.6%	3.9%	5.2%
	Residual	1.9	-.9	-1.3	
Gathering	Count	44	22	9	75
	%	4.9%	2.9%	2.5%	3.7%
	Residual	2.5	-1.5	-1.4	
Hunting/Fishing	Count	73	76	71	220
	%	8.2%	10.0%	19.6%	10.9%
	Residual	-3.5	-1.0	5.8	
Income	Count	20	29	6	55
	%	2.2%	3.8%	1.7%	2.7%
	Residual	-1.2	2.3	-1.4	
Grazing/pasture	Count	63	33	19	115
	%	7.1%	4.3%	5.2%	5.7%
	Residual	2.3	-2.0	-.4	
Recreation	Count	198	176	55	429
	%	22.2%	23.2%	15.2%	21.3%
	Residual	.9	1.6	-3.2	
Scenic/beauty	Count	163	134	55	352
	%	18.3%	17.7%	15.2%	17.5%
	Residual	.8	.2	-1.3	
Social	Count	26	18	11	55
	%	2.9%	2.4%	3.0%	2.7%
	Residual	.4	-.8	.4	
Spiritual	Count	7	11	6	24
	%	0.8%	1.4%	1.7%	1.2%
	Residual	-1.5	.8	.9	
Therapeutic	Count	17	14	19	50
	%	1.9%	1.8%	5.2%	2.5%
	Residual	-1.5	-1.4	3.7	
Undisturbed nature	Count	53	63	29	145
	%	5.9%	8.3%	8.0%	7.2%
	Residual	-2.0	1.5	.6	
Special places	Count	23	15	7	45
	%	2.6%	2.0%	1.9%	2.2%
	Residual	.9	-.6	-.4	
Cabin or summer farm	Count	78	66	41	185
	%	8.7%	8.7%	11.3%	9.2%
	Residual	-.6	-.6	1.5	
Totals	Count	893	759	363	2015
	%	100.0%	100.0%	100.0%	100.0%

Table 5. Associations of mapped activity/use preferences by land tenure with statistically significant associations (chi-square with $p < 0.05$) highlighted in yellow. Residuals less than/equal to -2.0 (pink) or greater than/equal to +2.0 (green) are also highlighted.

Preference	State commons			Village commons			Private			Totals			χ^2	
	Count	%	Residual	Count	%	Residual	Count	%	Residual	Count	%	Residual		
Home/cabin Increase	Count	15	10.3%	13	9.0%	117	80.7%	145	100.0%	145	100.0%	126	86.9%	10.0, $p < 0.01$
	Residual	-2.4	1.7	1.1	1.1							2.8	2.8	
	Count	30	20.4%	6	4.1%	111	75.5%	147	100.0%	147	100.0%	128	86.9%	
Decrease	Count	30	20.4%	6	4.1%	111	75.5%	147	100.0%	147	100.0%	128	86.9%	
	Residual	2.4	-1.7	-1.7	-1.1							-2.5	-2.5	
	Residual	2.4	-1.7	-1.7	-1.1							2.9	2.9	
Tourism dev. Increase	Count	34	20.7%	7	4.3%	123	75.0%	164	100.0%	164	100.0%	66	77.6%	3.8, $p > 0.05$
	Residual	.0	-1.1	.6	.6							1.6	1.6	
	Count	16	10.3%	6	4.1%	55	37.4%	77	100.0%	77	100.0%	34	41.3%	
Decrease	Count	16	10.3%	6	4.1%	55	37.4%	77	100.0%	77	100.0%	34	41.3%	
	Residual	.0	1.1	-6	-6							2.7	2.7	
	Residual	.0	1.1	-6	-6							-1.6	-1.6	
Industry/energy Increase	Count	12	11.3%	6	5.7%	88	83.0%	106	100.0%	106	100.0%	131	76.2%	3.6, $p > 0.05$
	Residual	-1.2	-2	1.2	1.2							8.1	8.1	
	Count	19	17.3%	7	6.4%	84	76.4%	110	100.0%	110	100.0%	14	14	
Decrease	Count	19	17.3%	7	6.4%	84	76.4%	110	100.0%	110	100.0%	14	14	
	Residual	1.2	.2	-1.2	-1.2							4.5	4.5	
	Residual	1.2	.2	-1.2	-1.2							-1.3	-1.3	
Logging Increase	Count	14	10.9%	5	3.9%	109	85.2%	128	100.0%	128	100.0%	123	56.4%	7.6, $p < 0.05$
	Residual	-1.9	.1	1.6	1.6							18.8	18.8	
	Count	7	5.3%	1	0.7%	21	16.4%	29	100.0%	29	100.0%	24	18.8%	
Decrease	Count	7	5.3%	1	0.7%	21	16.4%	29	100.0%	29	100.0%	24	18.8%	
	Residual	1.9	-1	-1.6	-1.6							0.0	0.0	
	Residual	1.9	-1	-1.6	-1.6							-2.7	-2.7	
Helicopter access Increase	Count	5	12.8%	0	0.0%	34	87.2%	39	100.0%	39	100.0%	139	78.1%	2.9, $p > 0.05$
	Residual	-6	-1.6	1.4	1.4							7	7	
	Count	13	17.1%	5	6.6%	58	76.3%	76	100.0%	76	100.0%	27	27	
Decrease	Count	13	17.1%	5	6.6%	58	76.3%	76	100.0%	76	100.0%	27	27	
	Residual	.6	1.6	-1.4	-1.4							2.7	2.7	
	Residual	.6	1.6	-1.4	-1.4							-1.0	-1.0	
Roads/ATV Increase	Count	7	9.2%	0	0.0%	69	90.8%	76	100.0%	76	100.0%	89	73.6%	5.0, $p > 0.05$
	Residual	-1.6	-3.0	3.2	3.2							14.9	14.9	
	Count	19	17.6%	12	11.1%	77	71.3%	108	100.0%	108	100.0%	22	22	
Decrease	Count	19	17.6%	12	11.1%	77	71.3%	108	100.0%	108	100.0%	22	22	
	Residual	1.6	3.0	-3.2	-3.2							0.0	0.0	
	Residual	1.6	3.0	-3.2	-3.2							-2.1	-2.1	

Table 6. Social landscape metrics for mapped ecosystem values and land use preferences.

Ecosystem Values	Area (Sq. km.)	Dominant ES (D) ^a	Count (P0) ^b	Percent (P1) ^c	Richness (R) ^d	Dominance (D1) ^e	Density (D2) ^f	Diversity (D3) ^g	Conflict index (rank) (C1) ^h	Weighted (rank) (C2) ⁱ	Weighted (rank) (C3) ^j
Protected areas	6284	Recreation (n=429)	1830	34%	14	0.18	.29	.87			
State commons	4702	Recreation (n=237)	989	18%	14	0.22	.21	.87			
Village commons	1972	Hunting/fishing (n=95)	446	8%	14	.03	.23	.87			
Private	8700	Recreation (n=737)	3149	58%	14	0.32	.36	.88			
Village commons & protected	1528	Hunting/fishing (n=71)	322	6%	14	0.23	.21	.87			
State commons & protected	2959	Recreation (n=176)	693	13%	14	0.24	.23	.86			
Land use preferences											
		Dominant Pref. (D) ^a	Count (P0) ^b	Percent (P1) ^c	Richness (R) ^d	Dominance (D1) ^e	Density (D2) ^f	Diversity (D3) ^g	Conflict index (rank) (C1) ^h	Weighted (rank) (C2) ⁱ	Weighted (rank) (C3) ^j
Protected areas		Increase predator control (n=114)	838	34%	24	.37	.13	.94	4.9 (2)	333.3 (2)	8967 (2)
State commons		Increase predator control (n=54)	397	16%	24	.37	.08	.94	4.7 (3)	156.0 (3)	4648 (3)
Village commons		Increase predator control (n=41)	188	8%	20	.56	.10	.91	3.0 (5)	40.8 (5)	1338 (5)
Private		Increase fishing (n=106)	1409	57%	24	.03	.16	.95	5.9 (1)	766.4 (1)	18579 (1)
Village commons & protected		Increase predator control (n=30)	109	4%	18	.60	.07	.90	2.1 (6)	16.0 (6)	676 (6)
State commons & protected		Increase predator control (n=41)	269	11%	24	.39	.09	.93	4.7 (4)	98.8 (4)	3257 (4)

^a D = the most frequently mapped category within area

^b P0 = total number of mapped points within category

^c P1 = percent of total mapped points (values or preferences) by land tenure category.

^d R = number of ecosystem value categories or preferences mapped within the landscape unit. Range is from 0 to 14 for ecosystem values and 0 to 24 for preferences.

^e D1 = number of points in largest category less the number of points in second largest category divided by number of points in largest category. Ranges from 0 to 1 where 1=largest category is completely dominant; 0=two largest categories have same number of mapped points.

^f D2 = number of points mapped within area divided by number of square kilometers.

^g D3 = Simpson's diversity index calculated as follows: $D3 = 1 - \left(\frac{\sum p_i^2}{\sum p_i} \right)$ where n=number of points for an ecosystem value (or preference) and N is the total number of ecosystem values (preferences). Values range from 0 to 1 with values approaching 1 having greater diversity. The diversity index was calculated for the total area of land tenure category.

^h see formula in body of article. Higher index = greater potential for conflict.

ⁱ index weighted by number of preference markers.

^j index weighted by number of ecosystem value markers.

Table 7. Results of factor analysis derived from spatial distribution of ecosystem values (marker counts per 2 km grid cell) using principal components extraction (PCA) with varimax rotation. Three factors account for 50% of the overall variance. Item loadings on each factor are underlined and highlighted.

PCA Component / Ecosystem Service Bundle			
Thematic content	1 ($\lambda=4.5$, 32%)	2 ($\lambda=1.3$, 10%)	3 ($\lambda=1.1$, 8%)
	<u>Cultural (Place)</u>	<u>Cultural (Personal)</u>	<u>Provisioning</u>
Ecosystem value classification ^a			
(P) Hunting/fishing	.135	.235	<u>.666</u>
(P) Pastures/fodder	.079	.007	<u>.681</u>
(P) Gathering	.111	.047	<u>.670</u>
(P) Clean water	<u>.578</u>	-.017	.239
(C) Recreation	<u>.560</u>	.159	<u>.548</u>
(C) Beautiful areas	<u>.672</u>	.237	.360
(C) Culture/identity	<u>.547</u>	.396	.239
(C) Income	<u>.448</u>	<u>.531</u>	.163
(C) Undisturbed nature	<u>.677</u>	.099	.088
(C) Social	.173	<u>.705</u>	.250
(C) Spiritual	.109	<u>.596</u>	-.042
(C) Therapeutic/health	-.012	<u>.759</u>	.146
(C) Special places	<u>.433</u>	<u>.421</u>	-.059
(S) Biological diversity	<u>.638</u>	.105	-.028

^a P=provisioning, C=cultural, S=supporting

Figure 1. Study area in southern Norway showing land tenure and number of study participants by geographic location. The large Skjåk village commons and state commons overlap in the northern half of the study area.

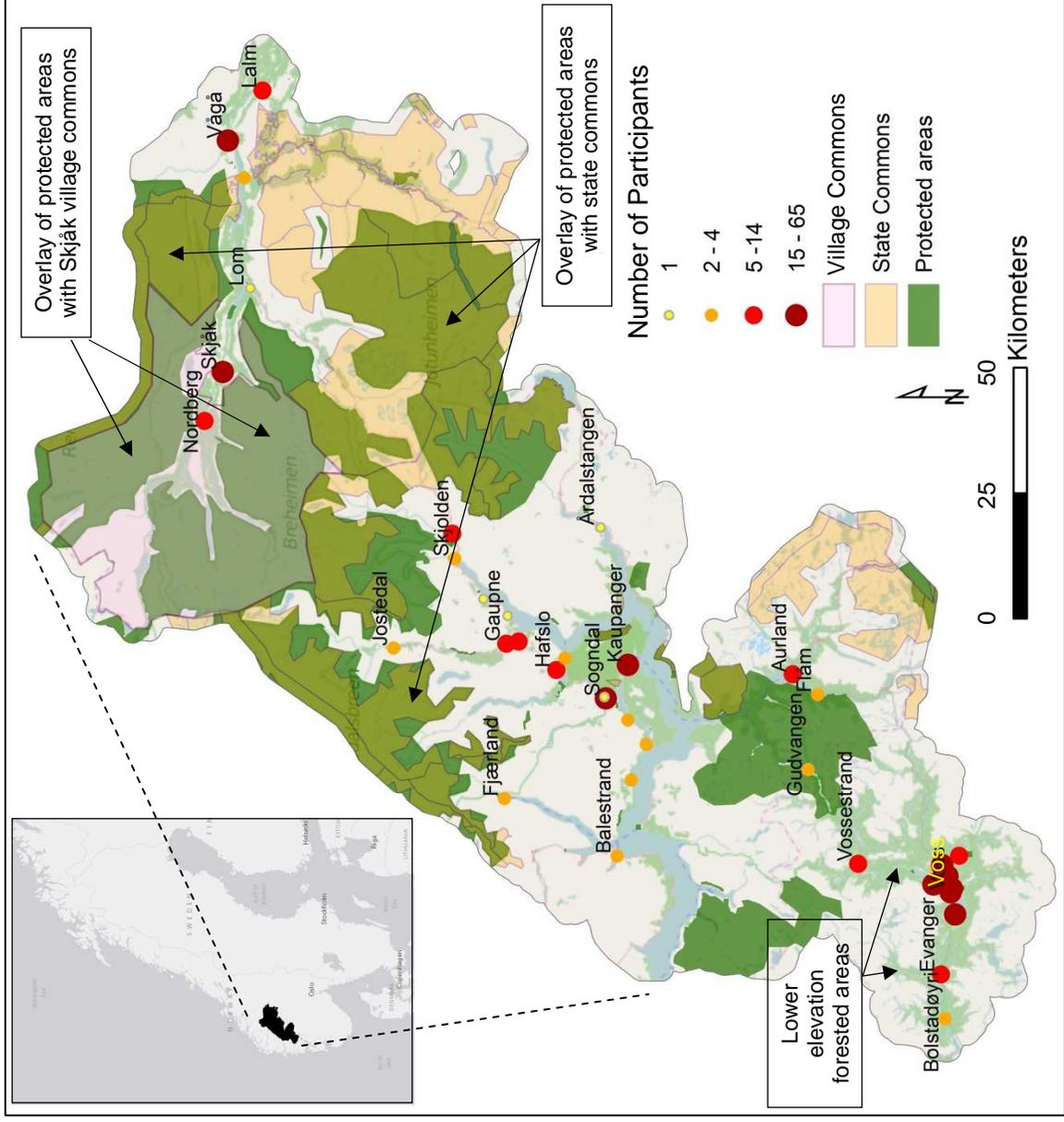


Figure 2. Symmetrical, normalized plot of correspondence analysis results of the association between ecosystem values and land tenure. The dashed ellipses show logical associations based on the proximity of ecosystem value markers to land tenure categories.

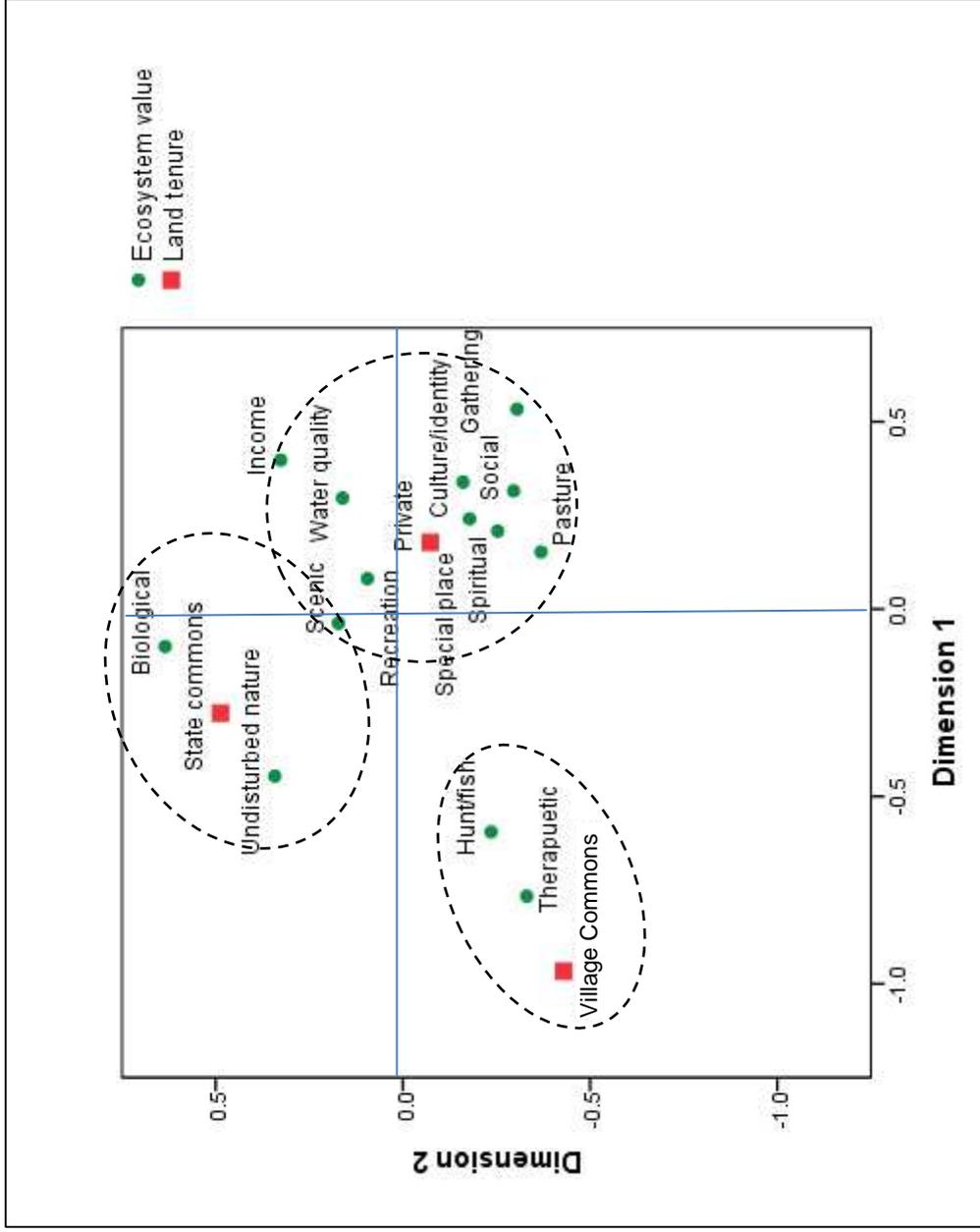
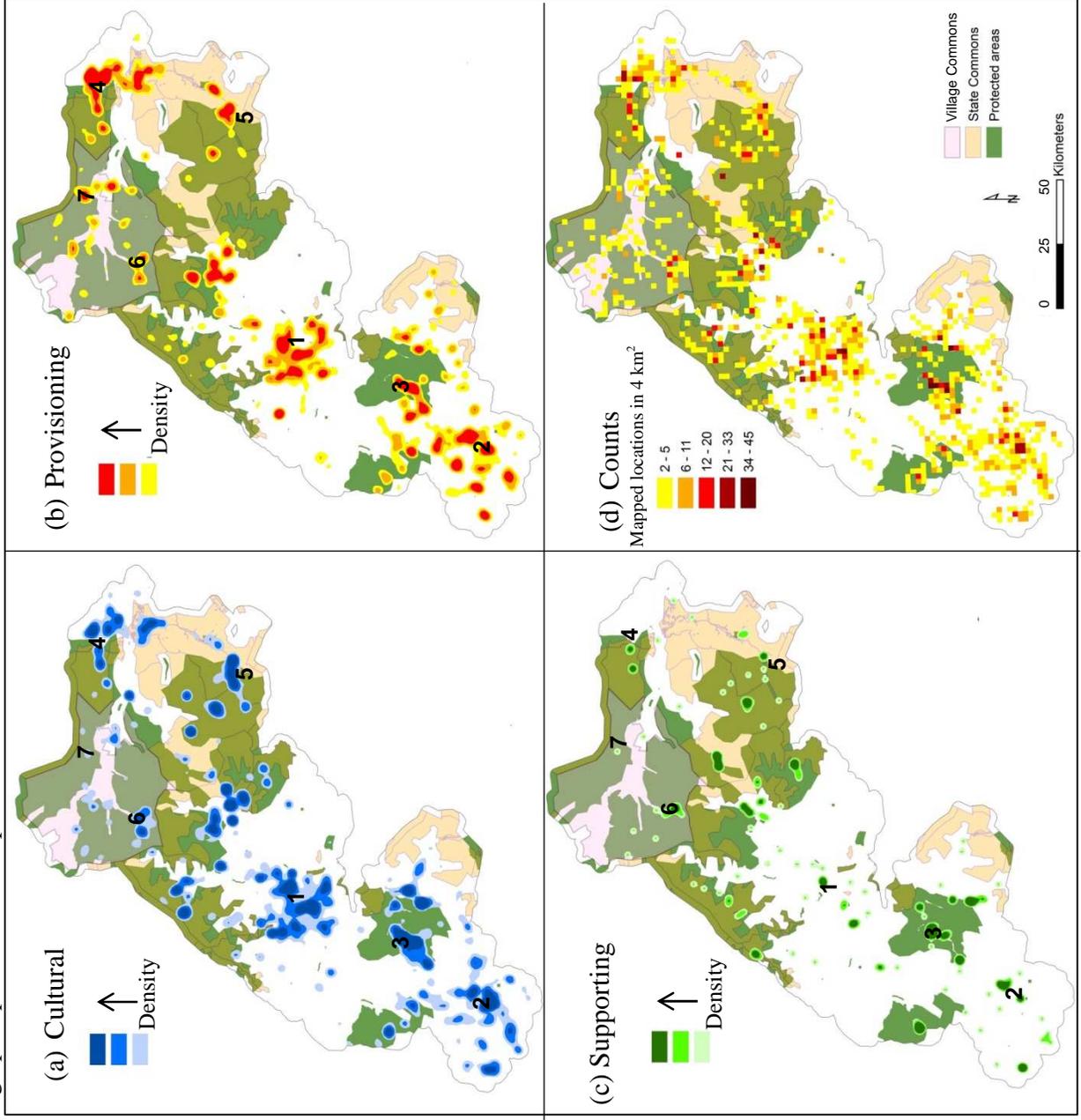
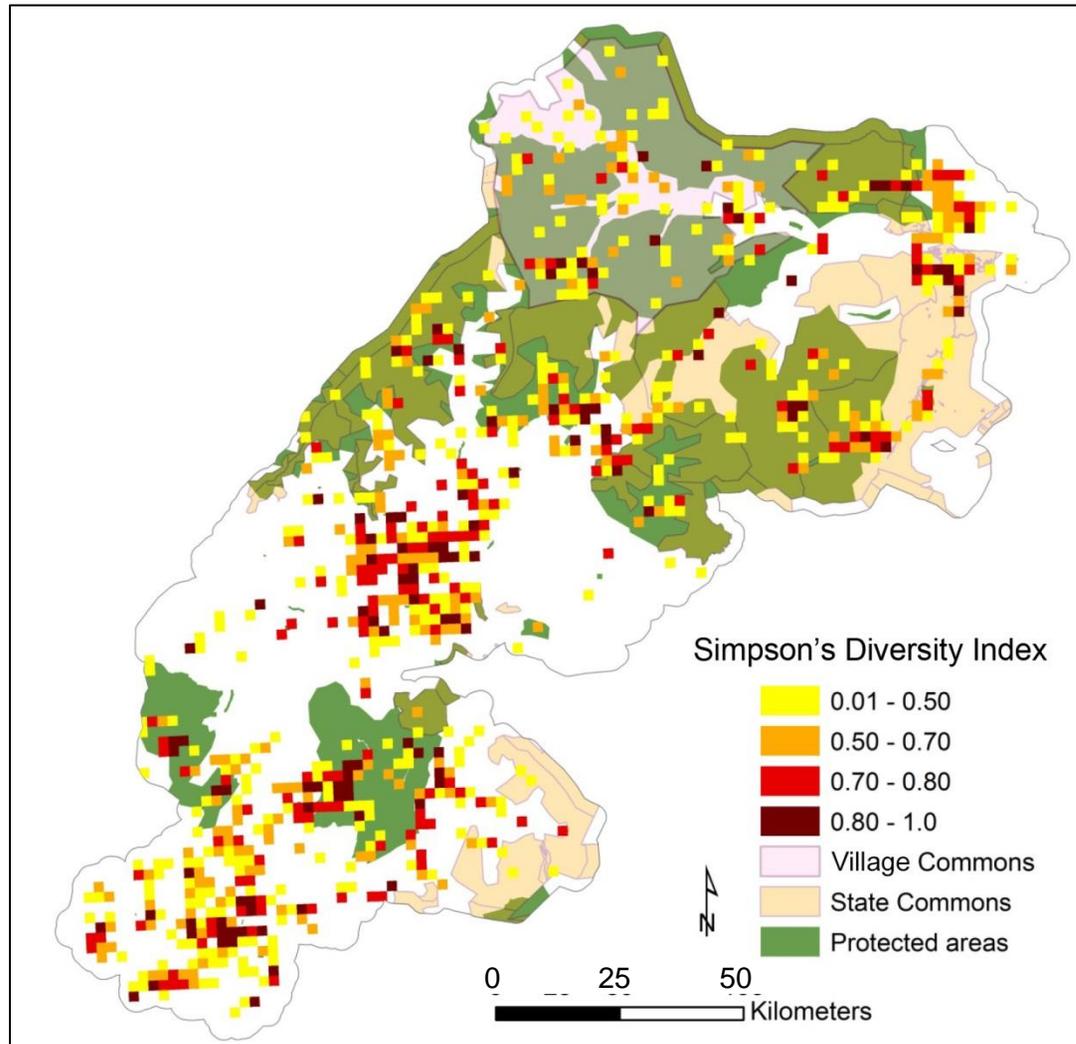


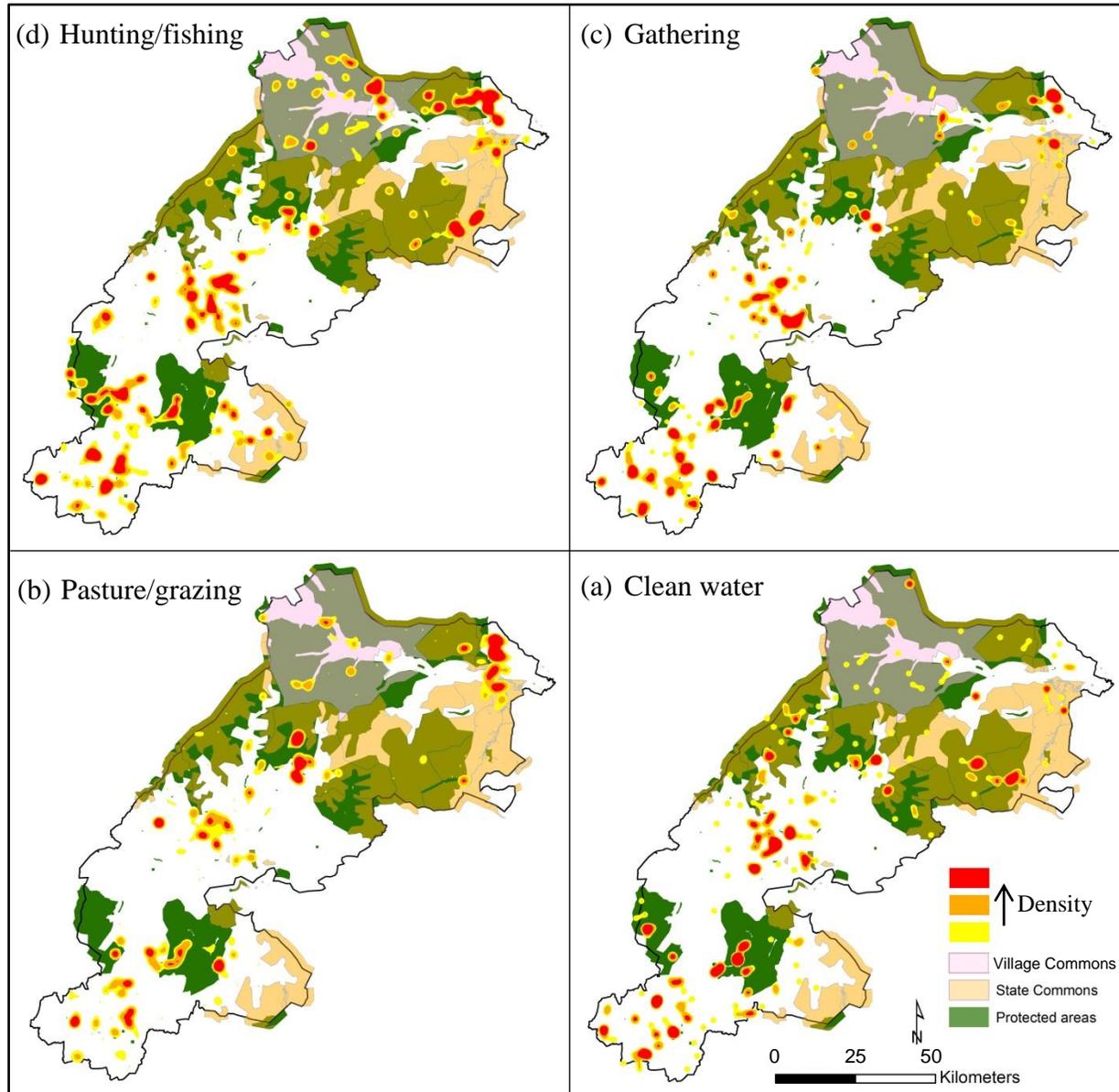
Figure 3. Distribution of mapped ecosystem services in study region: (a) Cultural services; (b) Provisioning services; (c) Supporting services; (d) Supporting services (biological diversity), and (d) marker counts. The density legend shows isopleths capturing 30, 50, and 70 percent of markers. The numbered geographic places on the maps are described in the results section.



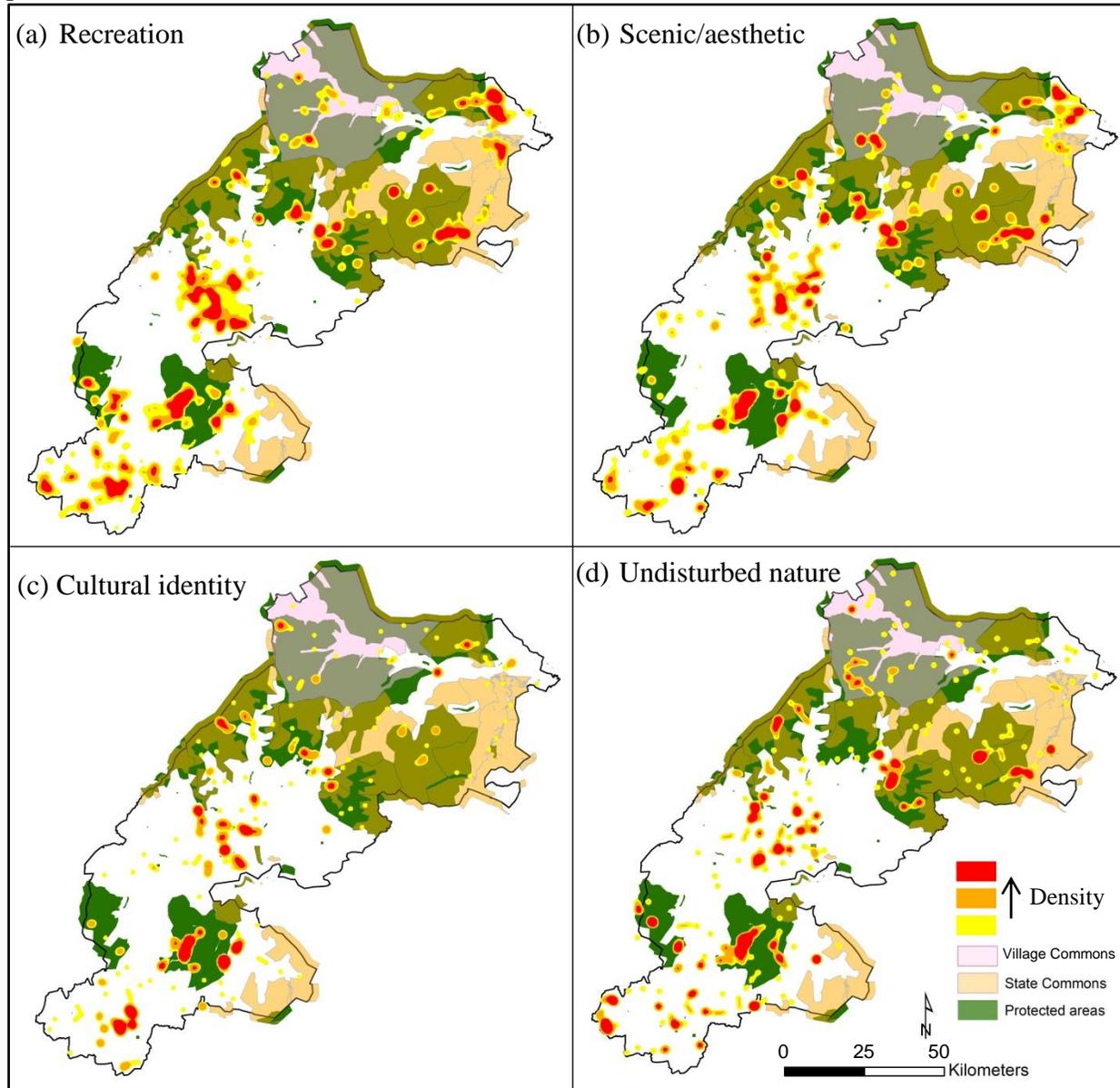
Appendix A. Diversity of ecosystem values using Simpson's diversity index within 2 km grid cells. Index values range from 0 to 1 with larger values indicating greater diversity of ecosystem services.



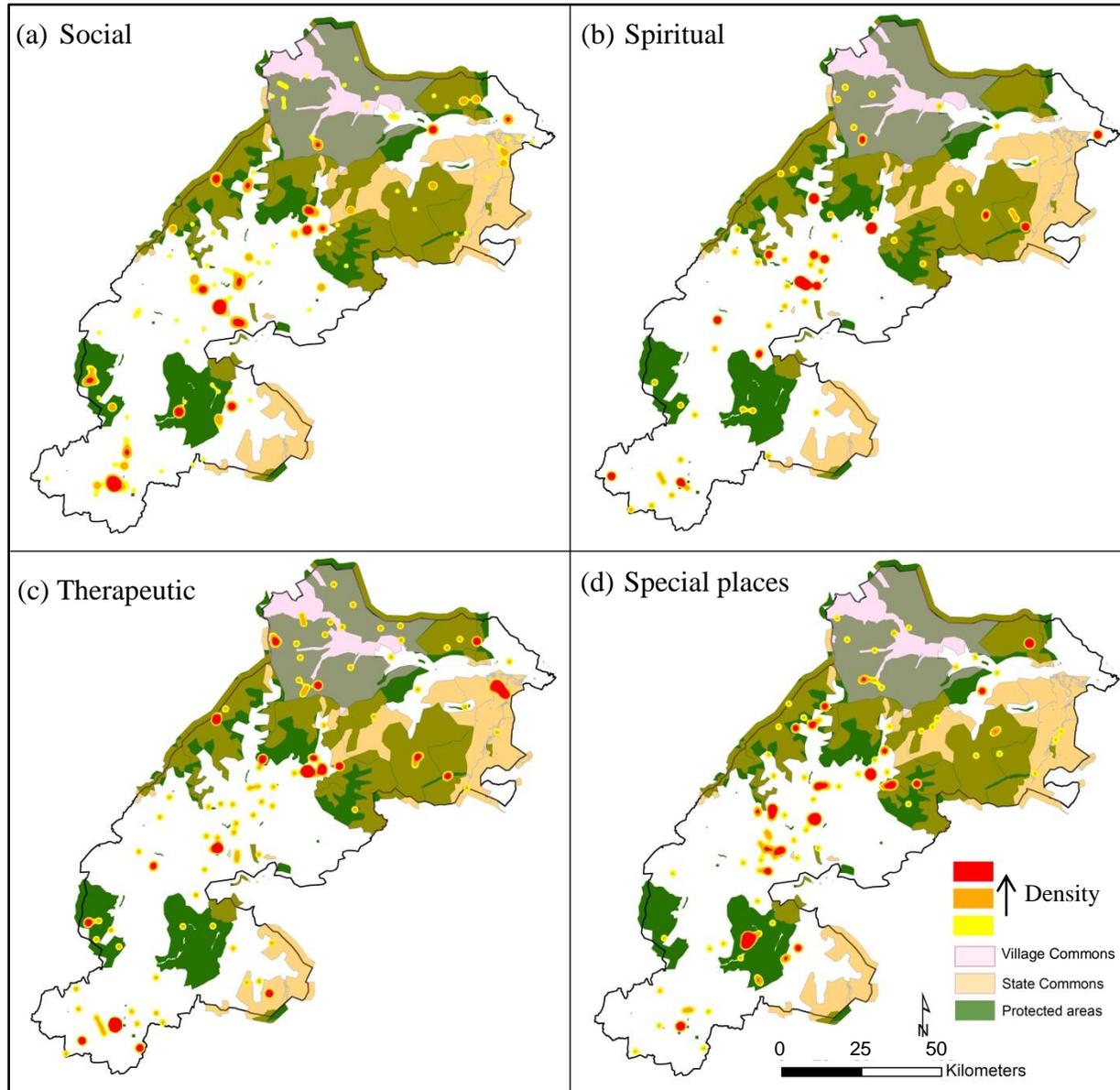
Appendix B. Distribution of mapped *provisioning* ecosystem values showing “hotspots” in study region: (a) Hunting/fishing; (b) Gathering; (c) Pasture/grazing, and (d) Clean water. The density legend shows isopleths capturing 30, 50, and 70 percent of markers.



Appendix C. Distribution of mapped *cultural* ecosystem values showing “hotspots” in study region: (a) Recreation; (b) Scenic/aesthetic; (c) Cultural identity, and (d) Undisturbed nature. The density legend shows isopleths capturing 30, 50, and 70 percent of markers.



Appendix D. Distribution of mapped *cultural* ecosystem values showing “hotspots” in study region: (a) Social; (b) Spiritual; (c) Therapeutic, and (d) Special places. The density legend shows isopleths capturing 30, 50, and 70 percent of markers.



Appendix E. Distribution of mapped ecosystem values showing “hotspots” in study region for: (a) Income; (b) Biological diversity. The density legend shows isopleths capturing 30, 50, and 70 percent of markers.

