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4 1 Revised manuscript (JNC-D-15-00239R1) submitted for publication consideration in *Journal for*
5 2 *Nature Conservation*

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8 4 **Cross-cultural values and management preferences in protected areas of**
9 5 **Norway and Poland**

10 6
11 7 [Word count: Approximately 7,500]

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46 42
47 43
48 44 **Acknowledgements**

49 45 This work was supported by funding from the Polish-Norwegian Research Programme operated
50 46 by the National Centre for Research and Development under the Norwegian Financial
51 47 Mechanism 2013-2016 in the frame of Project Contract No POL-NOR/196105/2/2013.
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Cross-cultural values and management preferences in protected areas of Norway and Poland

Abstract

Protected areas provide important ecosystem services globally but few studies have examined how cultural differences influence the distribution of cultural ecosystem values and management preferences. We used internet-based public participation GIS (PPGIS) in the countries of Norway and Poland to identify ecosystem values and management preferences in protected areas held by regional residents and site users. We found significant differences in the type and quantity of ecosystem values with Norwegians mapping more values relating to use of resources (e.g., hunting/fishing, gathering) and Polish respondents mapping more environmental values such as scenery, biological diversity, and water quality. With respect to management preferences, Norwegians identified more preferences for resource utilization while Polish respondents identified more preferences for conservation. Norwegian respondents were more satisfied with protected area management and local participation which can be explained by historical, legal, and cultural differences between the two countries. For Norway, biodiversity conservation in protected areas will continue to be guided by sustainable use of protected areas, rather than strict nature protection, with management favoring local board control and active public participation. For Poland, change in protected area management to enhance biodiversity conservation is less certain, driven by national environmental values that conflict with local values and preferences, continuing distrust in government, and low levels of civic participation. Differential efficacy in PPGIS methods—Norway with greater participation from household sampling and Poland with greater response using social media—suggest different strategies will be required for effective public engagement in protected area planning and management.

Keywords: cross-cultural; ecosystem values; PPGIS; protected areas; conservation; public participation

1. Introduction

A primary objective of cross-cultural research is to move beyond simple description of social phenomena to identify patterns across geographic contexts and human populations. Cross-cultural comparisons can vary across four dimensions of geographic scope, sample size, primary or secondary data collection, and time period (Ember, 2009). The most basic assumption of cross-cultural research is that patterns in incidence, distribution, or causes can be identified. Cross-national comparisons, a subset of cross-cultural research, are narrower in scope than cross-cultural studies, but can be valuable in understanding how particular global trends and ideas, such as the designation of protected areas, are implemented and managed in different countries. While cross-national studies generally use secondary data for comparison, this study used primary data collected from spatially-explicit, public participation GIS (PPGIS) methods that identify ecosystem values and management preferences associated with protected areas in two economically, historically, politically, and geographically contrasting European countries — Norway and Poland. The purpose of this research was to identify cultural similarities and differences in place-based ecosystem values and management preferences for protected areas that can influence conservation and development outcomes and public acceptance of protected area governance systems within the two countries.

Protected areas comprise nearly 15% of world's land area (WDPA, 2014) and provide global benefits for ecosystem services including the protection of biological diversity (e.g., Bruner et al., 2001; Naughton-Treves et al., 2005), reducing the impacts of climate change (Dudley et al., 2010), and providing significant economic benefits (Balmford et al., 2002). However, there is significant variability in the management effectiveness of protected areas globally (Leverington et al., 2010; Schindler et al., 2011) which is driven, in part, by the social and political context for protected area designation and management within different countries. The extent to which local and regional residents accept the designation and management of protected areas is a key element of management effectiveness and may be influenced by the governance structure implemented for managing the protected areas, including the degree of local autonomy and participation in management.

Social values within a country may influence support for protected areas and conservation. Cross-national surveys such as the World Values Survey (WVS), European Social

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4 110 Survey (ESS), and the Eurobarometer provide a general frame for this comparative study between
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6 111 Poland and Norway. Four types of information collected in cross-national surveys appear relevant
7
8 112 to this study of parks and protected areas: (1) general concern for nature and the environment, (2)
9
10 113 willingness to prioritize environmental protection over economic growth, (3) attitudes toward
11
12 114 biodiversity, and (4) increasing the areas for nature protection. The degree of concern for the
13
14 115 environment varies between countries and within countries (Franzen and Meyer, 2010), with
15 116 early 1990's cross-national comparisons in WVS indicating that Protestant European countries,
16
17 117 such as Norway, express stronger support for environmental protection, as evidenced by
18
19 118 willingness to pay, than Eastern European countries such as Poland (Inglehart, 1995). More
20
21 119 recent waves of the WVS completed in Norway (2007) and Poland (2012) asked about the
22
23 120 importance of caring for nature. Poles more strongly identified with these values than
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25 121 Norwegians (69.5% versus 56.3%)¹ (WVS Waves 5 and 6), a finding consistent with the latest
26
27 122 European Social Survey (ESS) conducted in 2012 (ESS Round 6). The ESS asked a similar
28
29 123 question about the importance of caring for nature and the environment. The inter-country
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31 124 difference in caring for nature and environment values was even larger (86.9% Poland versus
32
33 125 52.9% Norway) (ESS Round 6, 2012). However, positive values toward the environment are not
34
35 126 the same as a commitment to environmental protection when confronted with trade-offs. In the
36
37 127 WVS, when asked about environmental protection versus economic growth, 76.3% of
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39 128 Norwegians prioritized environmental protection over economic growth compared to only 37.6%
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41 129 of Polish respondents (WVS Waves 5 and 6).

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43 130 The 2013 Eurobarometer survey on attitudes toward biodiversity included Poland and the
44
45 131 Scandinavian countries of Sweden, Denmark, and Finland (Norway was not included). Polish
46
47 132 responses to questions about the seriousness of habitat and diversity loss, the moral responsibility
48
49 133 to look after nature, and the seriousness of biological diversity loss within the respondents'
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51 134 country were very similar to responses from Sweden and Denmark, with greater concern for
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53 135 biodiversity loss than expressed by Finland respondents (Eurobarometer, 2013). In Poland, 91%
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55 136 of respondents agreed that areas in Europe where nature is protected should be increased, a result
56
57 137 similar to Sweden (91%), Denmark (83%), and Finland (83%)² (Eurobarometer, 2013).

58 ¹Combined percentages for responses to "Very much like me" and "Like me".

59 ² Combined responses to categories "Totally agree" and "Tend to agree".

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4 138 Western conservation science has evolved from a focus on protected areas “untouched”
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6 139 by humans to conservation within working landscapes and stronger integration of nature with
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8 140 people (Kareiva & Marvier, 2012; Mace, 2014). In rural landscapes in Europe, conservation has
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10 141 largely revolved around protecting ecosystems shaped by small-scale land use over long time
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12 142 (Plieninger et al., 2006; Hirschnitz-Garbers, M. & Stoll-Kleeman., 2011; Hausner et al., 2015).
13
14 143 In the case of Norway and Poland, the designation of protected area has followed different
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16 144 historical and institutional trajectories that can potentially manifest in different expectations
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18 145 regarding their purpose and value. PPGIS can provide the empirical data of the relative
19
20 146 importance place-based ecosystem values in different national contexts, which is necessary to
21
22 147 understand how cultural dimensions may influence support to protected area management. We
23
24 148 first provide a brief overview of the historical, legal, and cultural background of protected areas
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26 149 management in the two countries of Norway and Poland, followed by a brief review of PPGIS
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28 150 methods for assessing ecosystem values and management preferences in protected areas
29
30 151 perceived by various groups such as local residents, visitors, and stakeholder groups.

31 32 153 *1.1 Protected area management and governance in Norway*

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34 154 Conservation in Norway deviates from other countries by the weight put on sustainable
35
36 155 use of resources rather than wilderness protection, and by the strong local involvement in
37
38 156 protected area management (Hovik et al., 2010; Fauchald et al., 2014). Similar to many other
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40 157 countries, protected areas have historically been established on remote, unproductive, and state-
41
42 158 owned land, with goals set by the Ministry of the Environment and implemented by state
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44 159 agencies. However, local traditional uses, including hunting, fishing, collection of berries,
45
46 160 mushrooms and plants, reindeer husbandry, and livestock grazing have continued as before in
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48 161 national parks (NOU 2004:28). In 1989, the Nature Conservation Act was amended so that
49
50 162 public participation would follow the same rules as the regulations developed for land use
51
52 163 planning legislation (Ot. prp. nr. 51 (1987-1988), 1987). Although public hearings, notifications,
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54 164 and consultations with right holders were practiced before this amendment, the formalization of
55
56 165 participation was significantly strengthened by a two-step process with both local and national
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58 166 public hearings. Reindeer herders, farmers, landowners, and other right holders were provided
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4 168 contained in the 2009 Nature Diversity Act relating to the management of biological, geological,
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6 169 and landscape diversity replaced the old Nature Conservation Act from 1970.

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8 170 Local community involvement in conservation increased throughout the 1990s through
9
10 171 a series of environmental policy reforms, including municipal control over management of
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12 172 forests, wildlife, and small nature reserves (Falleth & Hovik, 2009). In 2009, community-based
13
14 173 conservation was implemented for large protected areas, and the decision-making authority over
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16 174 clusters of national parks, protected landscapes, and nature reserves were transferred from the
17
18 175 county governor to more than 40 local management boards represented mainly by locally elected
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20 176 politicians (Fauchald & Gulbrandsen, 2012). In northern areas with Sami land rights, the Sami
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22 177 Council was guaranteed early involvement in the establishment of protected areas and a place on
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24 178 the local boards. Although rare, nonpolitical organizations are sometimes represented in the local
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26 179 boards, such as the Skjåkbygdalmenning (common property) in Breheimen and the Swedish
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28 180 reindeer herders in Øvre Dividalen. In addition, professional advisory committees have been
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30 181 established including local stakeholders such as reindeer herders, landowners, tourism
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32 182 businesses, and recreation interests to provide input to the board (Risvoll et al., 2014).

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34 183 When fully implemented the community-based conservation reform will provide local
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36 184 control over 75% of the protected areas in Norway. The local boards are responsible for the
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38 185 development of management plans and for permits to conduct different activities within the
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40 186 parks (Fauchald et al., 2014). The decision making by the local boards are, however, limited by
41
42 187 the goals and rules negotiated with stakeholders in the establishment of the parks. The rules are
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44 188 more flexible in terms of local sustainable use and traditional outdoor recreation than many other
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46 189 countries. Most protected areas allow local traditional uses such as grazing, hunting, fishing,
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48 190 berry picking, and access by foot or ski, but rules for motorized use, commercial tourism, and
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50 191 cabin development varies among parks (Hausner, 2005). For instance, strict rules for commercial
51
52 192 tourism have applied for national parks in our study, Jotunheimen and Saltfjellet, until the ban
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54 193 was removed in a budgetary decision by the Parliament in 2003 (“Fjellteksten”).

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56 195 *1.2 Protected area management and governance in Poland*

57 196 Environmental protection in Poland has a long tradition. Historically, management of
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59 197 protected areas was regulated by the Nature Conservation Act of 1949 (Official Journal No. 25,
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61 198 Item 180). After the national political transition in 1989, protected area management evolved to
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4 199 reflect global trends, principles, and directions set by the International Union for Conservation of
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6 200 Nature (Makomaska-Juchiewicz et al., 2003). As a result of EU requirements for accession and
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8 201 commitments to implement European directives, namely Habitats (Council Directive 92/43/EEC)
9
10 202 and Birds (Council Directive 2009/147/EC) Directives, a new Nature Conservation Act was
11
12 203 enacted in 2004 (NCA, 2004). The law provides for ten legal forms of nature conservation,
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14 204 classified into three categories: protected area types (national parks, nature reserves, landscape
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16 205 parks, areas of protected landscape, Natura 2000 sites consisting of Special Protection Areas
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18 206 (SPAs) and the area of Special Areas of Conservation (SACs), forms of protection for natural
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20 207 and cultural objects (nature monuments, documentary sites, ecological sites, nature and
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22 208 landscape complexes), and forms of species protection (plants, animals, fungi). All national
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24 209 parks are included in Natura 2000 which results in the practical overlap of those two forms of
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26 210 protected areas (Radecki, 2006).

26 211 Nature conservation governance in Poland has significantly evolved over time from a
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28 212 hierarchical, centralized, and expert-based system in the communist era (Tickle & Clarke, 2000)
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30 213 when local land management was practically ignored (Lawrence, 2008), to a less top-down
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32 214 approach today. The EU accession resulted in the most significant changes by opening-up nature
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34 215 conservation policy-making and forcing attitudinal changes (Stringer & Paavola, 2013;
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36 216 Niedziałkowski et al., *in press*). Legal obligations set by EU directives strengthened
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38 217 environmental commitments and encouraged considerably wider public participation, e.g.,
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40 218 through environmental impact assessments (Hicks, 2004). Public engagement in environmental
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42 219 governance encouraged professionalization, specialisation, and improved co-ordination among
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44 220 state and non-state actors (Apostolopoulou et al., 2014). Over the last two decades there has been
45
46 221 a shift from state-domination of governance to a situation where various non-state actors
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48 222 (including local governments) have increasing formal power to influence decision-making in
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50 223 protected areas (Niedziałkowski et al., *in press*). The degree of non-state actor influence varies
51
52 224 by type of protected area. National parks and nature reserves remain dominated by governmental
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54 225 actors, while landscape parks and protected landscapes have shifted towards regional self-
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56 226 government authorities. The European Ecological Network- Natura 2000 - the most recent form
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58 227 of nature conservation in Poland differs widely from previous conservation systems both in aims
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60 228 and governance. The main aim of the program is to reconcile environmental protection with
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62 229 reasonable use of natural resources consistent with sustainable development principles
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(Grodzińska-Jurczak & Cent, 2011; Grodzińska-Jurczak et al., 2012). Natura 2000 network governance presents a novel challenge for both state and non-state actors in both participation and decision-making processes (Wesselink et al., 2011).

Natura 2000 sites are managed at two levels: national and regional. Similar to protected areas management in Norway, participation in Natura 2000 was originally planned as a two-step process: negotiation on designation, boundaries, and management plans at the local level before regional and ministry approvals. In practice, local participation in the process in Poland has been ineffective due to insufficient information provided to communities, local authorities, and nature conservation professionals, resulting in general distrust of the program (Cent et al., 2014). Further, the two-step process does not strictly apply to Natura sites 2000 that overlap with national parks. In these situations, the preparation of management plans still place greater emphasis on specialists' expertise than input from local representatives (Cent et al., 2014).

Despite the obvious changes in protected area governance in Poland, its actual implementation confronts many obstacles. Top-down thinking still prevails among policymakers and some nature conservation professionals, few of whom have expertise and willingness to include the general public and local residents into decision-making processes (Blicharska et al., 2011). The cooperation between state and non-state actors is often insufficient, not only for lack of capacity, but as a result of the top-down implementation of EU legislation, especially related to the Natura 2000 network (Pietrzyk-Kaszyńska & Grodzińska-Jurczak, 2015). Other historical barriers to protected area governance include lack of trust, exclusion of local communities in decision-making processes, and the lack of specialized non-governmental organizations (Paloniemi et al., 2015). The historical reluctance of local communities towards nature conservation in Poland can be also attributed to conflict over property rights. Before the political transition in 1989, protected area designation, especially the designation of national parks, included private property expropriation. The current trend is toward reconciling conservation goals with human activities and property rights (e.g., on Natura 2000 sites), but past historical experiences are significantly affecting the effectiveness of these initiatives (Kamal et al., 2015).

1.3 PPGIS methods for measuring ecosystem values and management preferences

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4 260 Public participation GIS (PPGIS) and participatory GIS (PGIS) describe methods that
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6 261 generate spatially-explicit information in participatory processes for a variety of
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8 262 applications (Rambaldi et al., 2006; Sieber, 2006; Brown & Kyttä, 2014). PPGIS/PGIS has been
9
10 263 increasingly used to identify social and cultural ecosystem values (see Brown & Fagerholm,
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12 264 2015) for national forests (Clement-Potter, 2006; Beverly et al., 2008; Brown & Reed, 2009),
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14 265 national parks (Brown & Weber, 2012; van Riper et al., 2012), wilderness areas (Brown &
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16 266 Alessa, 2005), regional conservation lands (Brown & Brabyn, 2012), general public lands
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18 267 (Brown et al., 2014a), and urban areas (Tyrväinen et al., 2007; Brown, 2008). The identification of
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20 268 ecosystem values in PPGIS, when combined with spatially-explicit management preferences,
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22 269 provides an opportunity to model the potential for land use conflict (Brown & Raymond, 2014)
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24 270 and differences in stakeholder group preferences (Brown et al., 2015).

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26 271 PPGIS methods have significant potential to inform future protected area management,
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28 272 but the methods are sensitive to participatory process, sampling approach, and the cultural
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30 273 context in which the methods are employed. For example, volunteer participants in a PPGIS
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32 274 process for national forest planning mapped different types of values and preferences when
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34 275 compared to randomly sampled households (Brown et al., 2014b) while internet-based PPGIS
35
36 276 methods generated different spatial results from workshop-based PPGIS methods involving the
37
38 277 same sampling communities (Brown et al., 2014c). Research indicates that PPGIS participants
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40 278 translate their non-spatial values and preferences into behavioral choices when mapping place-
41
42 279 specific values and preferred uses (Brown, 2013). To date, there has been no research to examine
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44 280 the potential influence of cultural differences in the empirical mapping of ecosystem values and
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46 281 management preferences for protected area application using PPGIS methods.

47 282 48 283 *1.4 Aim of the study*

49
50 284 This study seeks to provide insight into cross-cultural values and management
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52 285 preferences associated with protected areas in the countries of Norway and Poland using the
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54 286 novel methodology of public participation GIS (PPGIS). The study was guided by the following
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56 287 research questions: (1) what ecosystem values and management preferences do Norwegian and
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58 288 Polish residents associate with protected areas, (2) are these values and preferences related to
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60 289 participant characteristics and general opinions about protected area management, (3) how
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62 290 effective are internet-based PPGIS methods for encouraging participation in protected area
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4 291 planning and management in the two countries, and (4) what legal, historical, and cultural
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6 292 explanations can account for similarities and differences in the empirical results?
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10 294 **2. Methods**

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13 296 *2.1 Study locations*

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15 297 Two protected areas were selected in the alpine areas of northern and southern Norway. In
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17 298 the south, we selected Jotunheimen National Park (NP), one of the most popular national parks in
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19 299 Norway covering an area of 1,150 km². Jotunheimen NP has the largest concentration of
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21 300 mountains higher than 2,000 meters in Northern Europe and is a major destination for outdoor
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23 301 recreation activities such as hiking, skiing, and climbing. The national park that also contains
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25 302 significant “state commons” land with local usufruct rights to grazing, hunting, fishing, and
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27 303 associated facilities and tourism income. Jotunheimen NP has a long history of participatory
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29 304 management, with an advisory committee composed of local stakeholders for more than 20 years.

30 305 In southern Norway, we selected Saltfjellet–Svartisen National Park, one of the largest
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32 306 national parks in Norway at 2,100 km². The park includes alpine mountains as well as mountain
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34 307 plateaus and forested valleys. Saltfjellet NP is located in the northern Sami land use areas and the
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36 308 Sami parliament is therefore represented in the board.

37 309 In Poland, Tatrzański County [*powiat*] in the Małopolska region was selected as the study
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39 310 region (471,62 km²). Almost half of the region (212 km²) is protected as Tatra National Park
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41 311 which is also included in the Natura 2000 network (Fig. 3). The park is also designated as a
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43 312 UNESCO transboundary (Polish-Slovakian) biosphere reserve demonstrating its environmental
44
45 313 significance. The Tatra range is the only high-mountain physiographic region in Poland and is
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47 314 subject to pressure for strict nature protection and preservation of national heritage, as well as
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49 315 human use activities (e.g., skiing, climbing, and mass tourism). The national park is the most
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51 316 visited in Poland, however, the park’s core infrastructure is limited to a ski complex at
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53 317 Kasprowy Wierch, a few tourist shelters, and a network of marked trails. The park is bounded to
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55 318 the north by the town of Zakopane that exerts increasing urbanization pressure. The park has
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57 319 a complicated history of relations between governmental bodies managing the park and residents
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59 320 of the Tatrzański County that favor local uses such as the harvesting of wild products and
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4 321 transport development. Controlled sheep grazing, with historical and cultural connections to the
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6 322 region, is permitted by authorities within the park boundary.
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10 324 **[Insert Figures 1, 2, 3]**
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13 326 *2.2 Data collection and sampling*

15 327 The research team designed, pre-tested, and implemented internet-based PPGIS websites
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17 328 in Norwegian and Polish language for data collection.³There were small differences in the
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19 329 websites based on the country-specific context, but the applications were otherwise identical in
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21 330 structure and content. The websites consisted of an opening screen for participants to either enter
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23 331 or request an access code, followed by an informed consent screen for participation, and then a
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25 332 Google® maps interface where participants could drag and drop digital markers onto a map of
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27 333 the study area. The mapping interface consisted of three “tab” panels. The first tab panel
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29 334 contained 14 ecosystem values, the second panel contained preferences to increase selected
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31 335 activities in the region, and the third panel contained preferences to decrease the same activities
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33 336 located in the second panel (Tab. 1). The list of markers was developed by a joint
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35 337 Norway/Poland research team with the goal of identifying ecosystem values and management
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37 338 preferences common to both countries. Three specific preferences were included on the Norway
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39 339 website (helicopter access, snowmobile use, boating) that were not included on the Polish
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41 340 website based on their relevance to the study area.

41 341 The instructions requested that participants drag and drop the markers onto map locations
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43 342 that are important for the ecosystem values listed and places where the different types of
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45 343 activities should be increased or decreased. The different types of markers and their spatial
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47 344 locations were recorded for each participant in a web server database, along with other
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49 345 information including a timestamp of when the marker was placed, the Google® map view at
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51 346 time of marker placement, and the Google® map zoom level (scale) at which the marker was
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53 347 placed. Participants could place as few or as many markers as they deemed necessary. Following
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55 348 completion of the mapping activity (placing markers), participants were directed to a new screen

56 ³The study websites can be accessed and viewed at the following URL locations:
57 <http://www.landscapemap2.org/norwaynorth> (North Norway study-- access code 101-0101);
58 <http://www.landscapemap2.org/norwaysouth> (South Norway study-- access code 101-0101);
59 <http://www.landscapemap2.org/poland> (Poland study-- access code 101-0101).
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4 349 and provided with text-based survey questions to assess participant socio-demographic
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6 350 characteristics, participant reasons for visiting protected areas, frequency of visit/use, and their
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8 351 opinions about protected area management and governance.

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10 352 The non-spatial survey questions about protected area management were developed by
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12 353 the joint Norway/Poland research team. Some questions asked about protected area management
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14 354 in general to provide direct cross-national comparison, while other survey questions were specific
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16 355 to the governance structure found within each country. For example, the Sami Parliament and
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18 356 local park boards are unique aspects of the protected area governance system in Norway.
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20 357 Participants were asked about their level of satisfaction with the current management of
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22 358 protected areas, their level of trust with country-specific organizations and institutions
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24 359 responsible for their management, the organizations and/or institutions that should be responsible
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26 360 for management regardless of the current governance structure, and satisfaction with the
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28 361 participation and consultation process. In our analysis, we compared the responses on survey
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30 362 questions that asked about protected area management in general using statistical analysis
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32 363 appropriate for the level of variable measurement (nominal or interval).

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34 364
35 365 **[Insert Table 2]**

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39 367 Household sampling was the primary method used to recruit participants in all three
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41 368 study areas with volunteer recruitment through social media implemented as a secondary
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43 369 strategy. In the southern Norway study area, the municipalities of Voss, Sogndal, Luster, Skjåk,
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45 370 Vågå, Aurdal were sampled and 10% of the adult population (>18 years) were randomly
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47 371 drawn for a potential 3,104 participants. Selected individuals were sent a letter of invitation and a
48
49 372 reminder two weeks after the initial invitation. Parallel to household recruitment,
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51 373 regional stakeholder organizations were contacted either by email or Facebook® to inform them
52
53 374 about the study to encourage participation. In total, 274 organizations were contacted.

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55 375 In northern Norway, households in the municipalities of Bodø, Fauske, Saltdal, Gildeskål,
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57 376 Sørfold and Beiarn were randomly sampled for a potential of 3,054 participants. Similar to
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59 377 southern Norway, a volunteer recruitment strategy was used to contact a total of 216
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61 378 organizations to inform them of the study and encourage participation.
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4 379 In the Poland study area, random household sampling was implemented using addresses
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6 380 within five municipalities (Koscielisko, Zakopane, Poronin and Bukowina Tatrzańska Bialy
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8 381 Dunajec) covering the target study area of Tatrzański county (*powiat*). Invitations to participate
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10 382 were sent to 3000 households at the beginning of the study with a follow-up reminder after about
11
12 383 2-3 weeks. The recruitment of volunteer participants was based on the internet pages such as
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14 384 Facebook® and web pages of the Tatra National Park, municipalities, local associations,
15 385 institutions, and local media sources. Information about study was also broadcast on the Polish
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17 386 Radio.
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20 388 **2.3 Analyses**

21 389 *2.3.1 General participant characteristics*

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24 390 We assessed the representativeness of participants in Norway and Poland with available
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26 391 census data on the variables of age, gender, education, income, and family structure. We also
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28 392 examined the geographic distribution of participants' domicile based on postcode and their
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30 393 primary reasons for visiting/using protected areas.
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33 395 *2.3.2 Association of ecosystem values and management preferences by protected area*

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35 396 The mapped spatial data—ecosystem value and management preference locations—were
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37 397 clipped to the study regions for the purpose of comparing the distribution of mapped attributes by
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39 398 participant characteristics (described below), and then clipped again to the three national park
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41 399 boundaries (Jotunhiemen NP, Saltfjellet–Svartisen NP, and Tatra NP) for the purpose of
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43 400 comparing inter-park distributions. Cross-tabulations were generated to examine the distribution
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45 401 of mapped values and preferences contained within each national park. We calculated chi-squared
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47 402 statistics and standardized residuals to determine whether the number of mapped points differed
48
49 403 significantly from the number of points that would be expected in each park. Residual analysis
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51 404 provides a way to assess the strength of association between two categorical variables and is
52
53 405 often done following a statistically significant chi-square result to determine which pair-wise
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55 406 categorical relationships most contribute to the overall significant association. A standardized
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57 407 residual is calculated by dividing the residual value by the standard error of the residual.
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59 408 Standardized residuals are a normalized score similar to a z score without units and if greater
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61 409 than +2.0, indicate significantly more ecosystem values or management preferences than would
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4 410 be expected, while standardized residuals less than -2.0 indicate significantly fewer values or
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6 411 preferences than would be expected. Larger absolute values of residuals indicate greater
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8 412 deviation from expected values.

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10 413 Because a significant proportion of Poland study participants were found to live outside
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12 414 the designated study area of Tatrzański County, we performed additional chi-square analysis on
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14 415 the Poland spatial data to compare the responses of those participants living inside the study
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16 416 region with those living outside the study. This was not necessary for Norway because the large
17
18 417 majority of Norway participants lived within the designated study areas.

19 418 20 21 419 *2.3.3. Relationships between mapped ecosystem values and participant characteristics*

22 420 An important feature of PPGIS data collection methods is the ability to examine potential
23
24 421 associations between participants' place-based values, expressed through mapping behavior, and
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26 422 their non-spatial characteristics such as their opinions about protected area management and their
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28 423 demographic characteristics. We examined whether there were significant relationships between
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30 424 the number and type of mapped values and management preferences and multiple participant
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32 425 variables. The type of statistical test performed was determined by the level of variable
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34 426 measurement. For example, an independent samples t-test was used to determine whether the
35
36 427 number and type of mapped ecosystem values and preferences differed by gender and non-
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38 428 parametric correlation analysis was used to determine whether respondent age was related to the
39
40 429 number of markers mapped, after confirming that age distribution was continuous and not
41
42 430 unimodal. These specific variables examined in these analyses included recruitment (mail vs.
43
44 431 social media), reason for park visit/use, frequency of park use, satisfaction with park
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46 432 management, satisfaction with the consultation process, length of residence, age, gender,
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48 433 education, and income.

49 50 435 *2.3.4 Non-spatial opinions about protected area management*

51 436 Norwegian and Polish participants were asked a set of general (n=5) and specific (n=5)
52
53 437 non-spatial survey questions related to the protected areas management within their countries.
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55 438 The general questions were applicable to protected area management in both countries and asked
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57 439 about level of satisfaction with the current management, level of satisfaction with the
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59 440 participation and consultation process, level of government control over protected management,

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the need to include local experience and knowledge in management, and the number of organizations and/or institutions that should be responsible for management. The frequency distributions of responses were tabulated and chi-square statistics were used to compare responses between countries.

3. Results

3.1 Study response and participant demographic profile

In Norway, a total of 440 and 486 participants accessed the South and North study websites respectively, placing one or more markers from November 2014 to January 1, 2015 (Tab. 2). The response profiles for the two study areas were similar. The estimated response rates, after accounting for non-deliverable letters of invitation, was 14 percent in the South and 16.3 percent in the North. Other sources of recruitment, including social media, accounted for about 10% of total participation. A total of 19,134 markers were mapped across both study areas.

[Insert Table 2]

In Poland, the response to the household PPGIS recruitment strategy was low with an estimated response rate of 1.2%. A total of 295 individuals accessed the study website and placed one or more markers, with 87% of these participants coming from social media recruitment efforts. About 23% of participants (n=69) placed only one marker whereas the remainder of participants placed two or more markers. A total of 6,083 markers were mapped in the Poland study.

The large inter-country difference in response using the two PPGIS recruitment strategies affected the study participant profile. In Norway, the mean age of participants was 49 years, with more males, higher levels of formal education, and higher self-reported household income than comparable Norwegian census data. About half of the participants were from families with children. We also mapped the geographic distribution of participants by plotting the number of participants by their post code (Fig. 1 & 2). In Norway, study participants were distributed throughout the two study areas in approximate proportion to their geographic sampling.

In Poland, the mean age of participants was 33 years, with more females than males participating with significantly higher levels of formal education. The annual household income

and family structure variables are not directly comparable with available national census data in Poland, as they do not align with response categories in the survey question. However, estimates of participation by census income category suggest that the annual household income of participants was somewhat higher than average national household income (Tab. 2). The higher participation rate of younger individuals in Poland appears to be the result of participant recruitment through social media rather than household sampling. The greater effectiveness of social media recruitment in Poland also had a significant effect on the geographic distribution of study participants. In Norway, all but a few study participants lived within the defined study areas, but in Poland, 73% of participants reported living outside the Tatrzański County study area, and 54% lived outside the Małopolska region.

Study participants in both countries were provided a similar list of potential reasons for visiting protected areas. In general, the frequency distributions of responses were similar with the most common reasons being to “enjoy nature”, to experience “solitude/peace”, and to engage in “traditional recreation activities” (Tab. 3). However, there were two categories of reasons that differed between the two countries. The harvesting of resources emerged as an important reason in Norway in both study areas (18% and 14% respectively) but was not important in the Poland study area (2%). The use of cabins by Norwegians in protected areas was also indicated by a higher percentage of respondents (3%) than use of cottages in Poland (less than 1%).

[Insert Table 3]

3.2 Association of ecosystem values and management preferences by protected area

The distribution of mapped ecosystem values in the three national parks in Norway and Poland appears in Table 4. The overall chi-square association was significant ($X^2=928.5$, $df=26$, $p < .001$) indicating association between certain types of mapped ecosystem values and the specific national park. The residuals for Jotunheimen NP (Norway) show that hunting/fishing (4.2), recreation (6.0), and income (4.5) values were significantly over-represented, while biological diversity (-2.6), water quality (-3.5), and social (-4.6) values were under-represented. In Saltfjellen-Svartisen NP (Norway), hunting/fishing (22.6), gathering (8.5), cultural identity (7.0), and naturalness (3.2) were significantly over-represented in the park, while grazing/pasture (-3.6), scenic (-7.5), income (-2.1), water quality (-2.6), social (-6.8), and spiritual (-4.0) values

were under-represented. In Tatra NP (Poland), grazing/pasture (4.0), scenic (6.7), biological diversity (3.4), water quality (4.7), social (8.9), and spiritual (4.3) values were over-represented, while hunting/fishing (-21.9), gathering (-7.6), recreation (-4.5), cultural identify (-5.5) and natural (-2.5) values were under-represented.

Given that a significant proportion of mapped ecosystem values for Tatra NP (Poland) originated from individuals living outside the study area, a separate chi-square analysis was run to compare the ecosystem value distribution of “locals” versus “non-locals”. The association was significant ($X^2=165.0$, $df=13$, $p < .001$) indicating that some ecosystem values were mapped more or less frequently based on proximity of residence to the national park. Specifically, locals mapped proportionately more grazing/pasture (7.7) and water quality (3.3) values, and significantly fewer scenic (-4.8), social (-3.0), and therapeutic (-2.1) values than non-locals.

[Insert Table 4]

The distribution of mapped management preferences (Tab. 5) also indicate significant association by national park ($X^2=735.8$, $df=34$, $p < .001$), although caution is warranted in the interpretation given that the number of mapped preferences was significantly fewer than mapped values, and 28% of the cells have expected counts less than five. In Jotunheimen NP (Norway), there were disproportionately more preferences to *increase* tourism (4.8), industrial/energy development (3.1), logging (4.5), fishing (2.9), and hunting activities (2.1). In Saltfjellen-Svartisen NP (Norway), there were disproportionately more preferences to *increase* motorized use (4.8), predator control (15.1), fishing (7.8), and hunting (5.9), and to *decrease* industrial/energy development (10.5). Participant preferences for predator control in Saltfjellen-Svartisen NP were somewhat polarized with a significant proportion of participants also expressing preferences to *decrease* predator control (2.0). In Tatra NP (Poland), mapped preferences exhibited a strong conservation and anti-development orientation. There were significantly fewer preferences in support of industry/energy development (-2.7), logging (-3.6), motorized use (-5.2), predator control (-13.7), fishing (-8.7), and hunting (-6.6), and significantly more preferences to decrease residential development (2.8), tourism development (6.3), logging (10.5), motorized use (4.2), and hunting (2.3). Overall, there was greater participant support to

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4 533 increase utilization and development of park resources in the Norwegian national parks, and
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6 534 greater participant support in Poland to increase conservation and limit development.
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10 536 **[Insert Table 5]**

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13 538 *3.3 Non-spatial opinions about protected area management*

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15 539 Study participants in Norway and Poland were provided with questions to express their
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17 540 opinions about the management of protected areas in their respective study regions. There were
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19 541 four significant differences in responses between Norway and Poland (Tab.6). Although a
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21 542 plurality of Poland respondents (47%) was satisfied with the management of protected areas, a
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23 543 larger percentage of Poland respondents (39%) were dissatisfied compared with Norwegian
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25 544 respondents (15-16%). Similarly, a plurality of Poland respondents (39%) was satisfied with the
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27 545 participation and consultation process for protected areas, but a larger percentage of Poland
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29 546 respondents (35%) were dissatisfied compared with Norwegian respondents (14-16%). Poland
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31 547 respondents also expressed greater disagreement (48%) that there are too many organizations and
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33 548 institutions managing protected areas compared to Norwegian respondents (8-10%). And there
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35 549 were significant differences in opinions about the inclusion of local experiences and knowledge
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37 550 in protected areas management. Norwegian respondents agreed there needs to be more local
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39 551 knowledge included (79-84%) compared to Poland respondents (36%). Interestingly, Poland
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41 552 respondents living in the study area proximate to the protected area were significantly less
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43 553 supportive of the need to include local knowledge (25%) than those living outside the study area
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45 554 (40%). Respondents in both countries were ambivalent about whether government has too much
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47 555 control over protected area management with many respondents lacking sufficient information to
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49 556 answer the question or neither agreeing or disagreeing.

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51 558 **[Insert Table 6]**

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54 560 In the country-specific questions about protected area management, Norwegian
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56 561 respondents expressed more satisfaction than dissatisfaction with local boards' management of
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58 562 protected areas, with individuals in the southern Norway study area expressing somewhat more
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60 563 satisfaction (55%) than the northern study area (42%). Norwegians in both study areas agreed

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4 564 (67-75%) there is a need to strengthen biological knowledge to effectively manage protected
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6 565 areas. In Poland, more respondents expressed dissatisfaction (53%) than satisfaction (38%) with
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8 566 how Tatra National Park was being managed, with a large percentage disagreeing (86%) that
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10 567 more knowledge is needed for effective management. Poland respondents were not sufficiently
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12 568 informed, or otherwise ambivalent, about how the Regional Directorate of Environmental
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14 569 Protection in Kraków manages Natura 2000 sites in the study area.

15 570 In summary, there were inter-country differences about the effectiveness of protected
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17 571 areas management. The Norwegian respondents appear somewhat more satisfied with current
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19 572 management of protected areas, but believe management effectiveness could be improved with
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21 573 greater inclusion of local knowledge and experiences, as well as biological knowledge. The
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23 574 Poland respondents were less satisfied with current management of protected areas, but this is
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25 575 not due to lack of sufficient knowledge, but speculatively, current protected area management
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27 576 policies or practices.

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30 578 *3.4 Relationships between mapped ecosystem values and participant characteristics*

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32 579 We examined the potential influence of participant variables on the number and type of
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34 580 markers placed by participants. The variables included method of study recruitment (household
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36 581 vs. social media), frequency of visit/use, satisfaction with protected area management, length of
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38 582 residence, and demographic variables (age, gender, education, and income). Statistically
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40 583 significant relationships are reported in Table 7. The method of recruitment had relatively little
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42 584 influence on mapping behavior. One exception was in Poland where mail participants who were
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44 585 residents of the Tatrzański County mapped more pasture/grazing values in the region than
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46 586 respondents living outside the region.

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48 588 **[Insert Table 7]**

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52 590 The frequency of visits/use of protected areas had a relatively strong influence on the
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54 591 number and types of values and preferences mapped by participants, but the effect was country-
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56 592 specific. In Norway, greater use of protected areas was related to stronger values for hunting/
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58 593 fishing, recreation, scenic, and natural values, and stronger preferences for increased
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594 development of cabins and tourism facilities, more predator control, and less snowmobile use. In

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4 595 Poland, greater use of protected areas was related to stronger cultural identity value, and
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6 596 increased preferences for motorized use and predator control.

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8 597 The level of satisfaction with protected area management had a relatively strong
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10 598 influence on mapping behavior in Norway, but not in Poland. Overall, the majority of Norwegian
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12 599 respondents were satisfied with protected area management, but those respondents that were less
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14 600 satisfied with management mapped more preferences to increase logging, motorized use,
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16 601 boating, and predator control, while decreasing tourism development.

17 602 Of the four demographic variables (age, gender, education, and income), age and gender
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19 603 had the greatest influence on the number and type of mapped values and preferences. In Norway,
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21 604 older respondents had stronger cultural connection to traditional grazing practices with less
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23 605 interest in tourism income, and thus opposed uses that potentially conflict with grazing such as
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25 606 industrial development, helicopter, and snowmobile use. In Poland, the interpretation of
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27 607 significant correlations based on respondent age is less obvious and could potentially be an
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29 608 artefact of the PPGIS sampling bias in Poland. A large majority of correlations between
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31 609 respondent age and marker counts in Poland were negative, suggesting that younger respondents
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33 610 contacted through social media could simply be more familiar and comfortable with the PPGIS
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35 611 digital technology, and thus more likely to map more of all types of attributes. In Norway,
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37 612 respondent gender had a relatively strong influence on mapped values and preferences.
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39 613 Traditional male roles in Norwegian society were expressed through the mapping of more
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41 614 hunting/fishing values, and preferences that favor these activities such as predator control and
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43 615 increased access. In contrast, Norwegian females mapped more scenic and therapeutic values
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45 616 than males. The influence of gender on mapping behavior in Poland was not significant.

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46 618 **4. Discussion**

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48 619 The challenge for comparative, cross-cultural research for protected areas is providing
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50 620 accurate and meaningful attribution of results given the variability in place settings, diversity in
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52 621 sampled populations, and the country-specific legal, historical, and cultural antecedent conditions.
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54 622 To provide some degree of research control, we selected protected areas in both countries with
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56 623 similar opportunities for resource use, conservation, recreation, and tourism, and we
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58 624 implemented similar PPGIS data collection and sampling protocols. In theory, this would allow
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60 625 attribution of empirical differences from the cultural context of protected areas in the two
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4 626 countries. In practice, the differential acceptance of the PPGIS research methods in the two
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6 627 countries adds complexity to interpretation of the results.

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8 628 Despite the sampling challenges encountered in this study, there were consistencies with
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10 629 previous cross-national comparisons. Similar to the European Social Survey and Eurobarometer
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12 630 survey results about concern for nature and biodiversity, Poland respondents identified strongly
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14 631 with conservation values by mapping scenery, water quality, and biological diversity. However,
15 632 the value of scenery and biological diversity do not necessarily correspond to wilderness
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17 633 concepts originating in North America. Upland meadows and pastures formed by traditional land
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19 634 uses such as grazing have created distinctive biological diversity that is emphasized in protected
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21 635 area management in Europe (Oszlányi et al. 2004; Plieninger et al., 2006; Daugstad et al., 2014;
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23 636 Hausner et al., 2015). In many European protected areas, human activities such as agriculture,
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25 637 forestry, livestock grazing, and hunting, fishing, and gathering activities are considered an
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27 638 integrated part of conservation (see review by Linnell et al., 2015), and conform to the “people
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29 639 and nature” frame for conservation (Mace, 2014). This was evident in the Tatra NP region in
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31 640 Poland with local support for grazing, and in Saltfjellet NP in Norway where hunting, fishing,
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33 641 gathering, and cultural identity were mapped together with naturalness. In Poland, the difference
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35 642 in support for grazing between local and non-local residents suggests that the “people and
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37 643 nature” frame may be less universally accepted than in Norway, at least for iconic protected
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39 644 areas such as Tatra NP.

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41 645 The different levels of satisfaction with protected area management in the two countries
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43 646 reflect the general historical and institutional legacies in Poland and Norway. Scandinavian
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45 647 countries such as Norway are at the upper end with regard to trust in public institutions, while
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47 648 post-communist countries such as Poland rank lowest (Marozzi, 2015). This fits with the broader
48
49 649 context of distrust for public institutions in Central and Eastern European (CEE) countries
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51 650 (Mishler & Rose, 2001) and the limited willingness of citizens to participate in decision-making
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53 651 concerning nature conservation (Cent et al., 2014; Paloniemi et al., 2015). Civic participation,
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55 652 interpersonal trust, economic conditions, and perceptions of local and global environmental
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57 653 conditions influence the level of trust in government (Cin, 2012). In Norway, civic participation
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59 654 and recent reforms toward community-based conservation appear to be well received by
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61 655 residents who are generally supportive of local protected area management boards. Our results are
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63 656 consistent with Fauchald et al. (2014) suggesting strong norms of sustainable use are embedded
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4 657 in Norwegian conservation policies. In contrast, management of protected areas in Poland has
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6 658 traditionally been top-down with centralized authority. TatraNP region residents were less
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8 659 supportive of protected area management, including the use of local knowledge. This may be a
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10 660 result of the long-term negligence of local communities in national park management, resulting
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12 661 in their reluctance to engage in participatory processes. Further, the years of a commonly-
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14 662 accepted, exploitive attitude toward nature, limited and undemocratic environmental regulation,
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16 663 the lack of widely available information about environmental conditions, and the lack of
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18 664 biodiversity inventories comprise the political history of countries such as Poland (Turnock,
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20 665 2001). Poland has required years to alter the approach to nature and society's role in
21
22 666 environmental protection (Vanek, 2004).

23 667 What are the implications of this study for biodiversity conservation and naturalness in
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25 668 protected areas in Norway and Poland? For Norway, biodiversity conservation in protected areas
26
27 669 will continue to support the “people and nature” frame emphasizing sustainable local use of
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29 670 protected areas, including hunting, fishing, and grazing, rather than strict nature protection. The
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31 671 devolution of protected area control to local management boards, in combination with the
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33 672 willingness of local residents to participate in planning and management processes, suggests that
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35 673 changes in protected area management is likely to be small and incremental, with local values,
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37 674 preferences, and governance structures favoring the status quo. More radical management to
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39 675 achieve greater naturalness in protected areas such as “rewilding” that include reintroduction of
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41 676 predators would be strongly resisted. Our argument is supported by another cross-national
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43 677 comparison with Sweden which shows that predator conflict is rooted in large scale cultural
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45 678 differences rather than local environmental conflicts (Gangaas et al., 2015). For Poland, changes
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47 679 in protected area management appear more conceivable. The emergence of strong national
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49 680 values toward nature and the environment as evidenced in cross-national studies, the differences
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51 681 in management preferences between local and non-local residents as evidenced in this study, and
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53 682 EU pressure to enhance biodiversity outcomes through systems such as Natura 2000, all point to
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55 683 greater potential conflict over protected area management. Whether this conflict results in
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57 684 change, for example, to restrict or exclude traditional uses such as grazing, the regulation of
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59 685 nature-based tourism, and the implementation of biodiversity enhancement schemes such as
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61 686 “rewilding”, remains to be seen. What appears more certain is that social acceptance of change
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4 687 by local residents will be hindered by lower levels of trust in government and a lower propensity
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6 688 for civic participation.

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10 690 *4.1 Participation in protected area management using PPGIS*

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12 691 The difference in PPGIS participation rates and response to the recruitment strategies, in
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14 692 part, reflect general historical and cultural factors toward public participation. The Norway
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16 693 participation rates were typical of response rates reported in other PPGIS studies. The PPGIS
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18 694 participation bias toward more highly educated and higher income males was consistent with
19
20 695 other reported PPGIS studies in developed countries (Brown & Kyttä, 2014). The males in our
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22 696 study preferred to increase hunting, predator control, energy and industrial development, and
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24 697 preferred more access to protected areas by snowmobiles and helicopters. In contrast, there was
25
26 698 a higher participation rate from younger females in Poland through social media recruitment
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28 699 rather than household sampling. One interpretation is that the younger generation of Polish
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30 700 people appear more open to public participation than previous generations, and to nature
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32 701 conservation in particular. Further, the increased interest in Tatra NP by Polish non-locals shaped
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34 702 the collected PPGIS data, influencing the results toward stronger pro-conservation preferences.
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36 703 The ineffectiveness of PPGIS household recruitment in Poland does not appear unusual. In a
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38 704 recent PPGIS process conducted for an urban park plan in Poznan, Poland, the household
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40 705 response rate was also less than 2%, while social media recruitment was much more effective in
41
42 706 obtaining public participation (Jankowski, 2015).

43
44 707 What are the implications of our findings for future public participation and consultation
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46 708 in protected area management in the two countries? Are there different lessons for the two
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48 709 countries? Residents were receptive to the use of PPGIS technology in the consultation process
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50 710 for protected areas in Norway. Study participants were more satisfied with current protected area
51
52 711 management and the opportunities for consultation, but there were also strong preferences for
53
54 712 greater inclusion of local and scientific knowledge in management. PPGIS could be a tool for
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56 713 investigating diverse local values and preferences, but further study should also include the non-
57
58 714 local participants to evaluate the national support for the “people and nature” frame in
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60 715 Norwegian protected areas. An emphasis on local participation would likely see continued
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62 716 support for the “people and nature” frame for protected areas such as hunting/fishing, gathering,
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64 717 and grazing, resource uses that are typically more restricted in national parks outside Europe.
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4 718 In the case of Poland, the PPGIS process was the first in the country implemented for
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6 719 non-urban, protected areas. The limited willingness among local residents to participate using an
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8 720 internet-based PPGIS process suggests the need to trial other alternatives to obtain meaningful
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10 721 and effective participation for protected area management. Other PPGIS methods are possible
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12 722 such as interviews and community workshops that don't involve digital, internet technology.
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14 723 However, effective participation and engagement in Poland appears less about the participatory
15 724 mapping methods and technology, and more about building the trust and empowerment required
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17 725 for local residents to invest the time and effort to participate in conservation planning. The EU
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19 726 requirement to develop Natura 2000 management plans in Poland provides an opportunity to
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21 727 implement new participatory methods for nature conservation, but our results suggest that until
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23 728 there is longer term cultural experience with public participation that provides better
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25 729 communication and increases trust with local residents, the effective application of PPGIS for
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27 730 conservation planning will be limited.

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32 733 **Acknowledgements**
33 734 The research leading to these results has received funding from the Polish-Norwegian Research
34 735 Programme operated by the National Centre for Research and Development under the
35 736 Norwegian Financial Mechanism 2013-2016 in the frame of Project Contract No POL-
36 737 NOR/196105/2/2013.
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Table 1. Ecosystem values and management preferences with operational definitions.

Ecosystem Values	Operational definition
Hunting/fishing	Areas are important because of hunting and/or fishing.
Pastures/grazing	Areas are important because they are used for haymaking and pastures for reindeer, sheep, cows
Gathering	Areas are important for berries, mushroom or collecting herbs/plants here.
Water quality	Areas are important because they provide clean water.
Biological diversity	Areas are important because they provide a variety of plants, wildlife, and habitat.
Recreation	Areas are important for outdoor recreation activities (e.g., camping, walking, skiing, alpine, snowmobiling, cycling, horse riding etc.)
Scenic areas	Areas are important because they include beautiful nature and/or landscapes.
Culture/identity	Areas are important because of their historical value, or for passing down the stories, myths, knowledge and traditions, and/ or to increase understanding of the way of life of our ancestors.
Income	Areas are important because they provide tourism opportunities, mining, hydroelectric power or other potential sources of income.
Naturalness	Areas are relatively untouched, providing for peace and quiet without too many disturbances.
Social	Areas are important because they provide opportunities for social activities (e.g. associated with fireplaces, picnic tables, ski –or alpine arrangements, shelters, shared cabins, cabin complexes).
Spiritual	Areas are important because they are valuable in their own right or have a deeper meaning; emotionally, spiritually, or religious.
Therapeutic/health	Place are valuable because they make me feel better, either because they provide opportunities for physically activities important for my health and/or they give me peace, harmony and therapy
Special places	Please describe why these places are special to you.
Preferences (increase/decrease)	Operational definition
Development	Increase/decrease development of homes or holiday homes in this area.
Tourist facilities	Increase/decrease tourist facilities and accommodation in this area
Industry/energy	Increase/decrease mining (e.g., minerals, stone, sand, gravel, etc.) or energy development (e.g., windmills, power plants, dams, power lines, etc.) in this area.
Logging	Increase/decrease logging in this area.
Helicopter transport	Increase/decrease access to helicopter transportation of tourists in this area.
Roads/all-terrain vehicles	Increase/decrease access to the area by roads or all-terrain vehicles
Snowmobiles	Increase/decrease the use of snowmobiles in this area (including snowmobile trails and/or extended seasons).
Boating	Increase/decrease access for use of boats in this area.
Grazing	Increase/decrease grazing in this area (e.g., sheep, reindeer, cows).
Predator control	Increase/decrease in predator control in this area.
Fishing	Increase/decrease access to fishing in this area.
Hunting	Increase/decrease hunting in this area.

Table 2. Participation statistics and respondent characteristics for three studies.

Participation Statistics	Norway South		Norway North		Poland	
Number of participants (one or more locations mapped)	440		486		295	
Number completing post-mapping survey	380		409		178	
Number of locations mapped	9,039		10,095		6083	
Range of locations mapped (min, max points)	1 to 276		1 to 527		1 to 748	
Mean, median of all locations mapped	20.5, 14		21.6, 13		20.6, 6	
Mean, median of values and places mapped	14.7, 9		14.9, 9		15.1, 5	
Mean, median of preferences mapped	5.8, 1.5		6.3, 1.0		5.5, 0.0	
How participants learned of study						
Mail	91%		89%		13%	
Other organization/social media	9%		11%		87%	
Overall response rate	14.0%		16.3%		N/A	
Demographic Statistics						
	Study	Census	Study	Census	Study	Census Data^b
	Participants	Data	Participants	Data	Participants	Data^b
Age (mean)	48.7	50.5	49.9	48.2	33.2	41.1
Gender	Male	57%	50%	57%	52%	48%
	Female	43%	50%	43%	48%	52%
Education (highest level completed)						
Primary	3%	27%	6%	33%	1%	21%
Secondary	37%	49%	38%	43%	22%	58%
Higher	60%	24%	56%	24%	77%	21%
Household income (annual) ^a						
	Norway	Poland				
0 - 200,000	0 - 2000		9%	7%	6%	8%
200,000 - 300,000	2000 - 3000		3%	11%	1%	11%
300,000 - 400,000	3000 - 4000		12%	11%	7%	11%
400,000 - 500,000	4000 - 5000		15%	11%	14%	11%
500,000 - 600,000	5000 - 6000		12%	15%	12%	10%
More than 600,000	More than 6000		40%	47%	48%	49%
Not disclosed	Not disclosed		10%	N/A	12%	N/A
Families with children			50%	41%	45%	40%
					30%	N/A

^aFigures are in Polish Zloty and Norwegian Krone. Census income categories do not align with categories in survey question. Census data was estimated to match survey data.

^b Poland census figures reported for entire country, Norway figures for study area.

Table 3. Primary reasons for visiting/using protected areas.

Norway North		Norway South		Poland	
Reason	Pct.	Reason	Pct.	Reason	Pct.
Enjoy nature	23.4%	Enjoy nature	23.9%	Enjoy nature	28.8%
Harvest resources	17.8%	Traditional outdoor recreation	18.4%	Traditional outdoor recreation	21.4%
Solitude/peace	14.5%	Harvest resources	13.6%	Solitude/peace	19.7%
Traditional outdoor recreation	14.1%	Spend time with family/friends	12.0%	Spend time with family/friends	13.5%
Spend time with family/friends	9.8%	Solitude/peace	11.3%	Camping and/or overnight stays	6.8%
Camping and/or overnight stays	8.9%	Camping and/or overnight stays	7.1%	Modern outdoor recreation	4.6%
Modern outdoor recreation	5.4%	Modern outdoor recreation	6.7%	Harvest resources	2.3%
Have rights to cabin	2.6%	Have rights to cabin	2.7%	Other	1.5%
Motorized recreation	2.4%	Have grazing rights	2.2%	Have rights to cabin	0.8%
Other reason	0.7%	Motorized recreation	1.1%	Have grazing rights	0.6%
Have grazing rights	0.5%	Other reason	1.0%		

Table 4. Association of mapped ecosystem values by national park by (a) all study participants mapping one or more markers in the national park, and (b) domicile location of Poland participants (inside versus outside study area). Overall chi-square association is significant ($X^2=928.5$, $df=26$, $p < .001$) with standardized residuals ≤ -2.0 (pink) or $\geq +2.0$ (green) indicating significant over/under representation of the ecosystem value. The distribution of mapped ecosystem values for Tatra NP (Poland) is significantly associated with location of domicile ($X^2=165.0$, $df=13$, $p < .001$).

Ecosystem value		(a) Study Area			Total	(b) Poland Study		
		Jotunheimen n=136	Saltfjellen n=120	Tatras n=231		Live Inside Study Area n=41	Live Outside Study Area n=138	Total
Hunting/fishing	Count	38	147	1	186	0	1	1
	%	7.6%	18.7%	.0%	4.1%	0.0%	0.0%	0.0%
	Residual	4.2	22.6	-21.9		-.5	.3	
Pastures/grazing	Count	16	16	169	201	97	64	161
	%	3.2%	2.0%	5.2%	4.5%	12.2%	3.2%	5.7%
	Residual	-1.4	-3.6	4.0		7.7	-4.8	
Gathering	Count	11	44	29	84	12	15	27
	%	2.2%	5.6%	.9%	1.9%	1.5%	0.7%	1.0%
	Residual	.6	8.5	-7.6		1.6	-1.0	
Recreation	Count	145	154	564	863	149	332	481
	%	29.1%	19.6%	17.5%	19.2%	18.8%	16.4%	17.1%
	Residual	6.0	.4	-4.5		1.2	-.7	
Scenic	Count	109	100	824	1033	133	582	715
	%	21.9%	12.7%	25.6%	22.9%	16.8%	28.8%	25.4%
	Residual	-.6	-7.5	6.7		-4.8	3.0	
Cultural identity	Count	21	75	117	213	38	69	107
	%	4.2%	9.6%	3.6%	4.7%	4.8%	3.4%	3.8%
	Residual	-.6	7.0	-5.5		1.4	-.9	
Income	Count	28	12	77	117	13	61	74
	%	5.6%	1.5%	2.4%	2.6%	1.6%	3.0%	2.6%
	Residual	4.5	-2.1	-1.4		-1.7	1.1	
Biological diversity	Count	21	43	253	317	63	153	216
	%	4.2%	5.5%	7.9%	7.0%	7.9%	7.6%	7.7%
	Residual	-2.6	-1.9	3.4		.3	-.2	
Water quality	Count	28	59	368	455	128	212	340
	%	5.6%	7.5%	11.4%	10.1%	16.1%	10.5%	12.1%
	Residual	-3.5	-2.6	4.7		3.3	-2.1	
Naturalness	Count	44	94	269	407	70	158	228
	%	8.8%	12.0%	8.3%	9.0%	8.8%	7.8%	8.1%
	Residual	-.2	3.2	-2.5		.7	-.4	
Social	Count	9	9	280	298	40	187	227
	%	1.8%	1.1%	8.7%	6.6%	5.0%	9.3%	8.1%
	Residual	-4.6	-6.8	8.9		-3.0	1.9	
Spiritual	Count	9	5	109	123	19	77	96
	%	1.8%	.6%	3.4%	2.7%	2.4%	3.8%	3.4%
	Residual	-1.3	-4.0	4.3		-1.5	1.0	
Therapeutic	Count	8	10	43	61	4	35	39
	%	1.6%	1.3%	1.3%	1.4%	0.5%	1.7%	1.4%

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Special places	Residual	.5	-.2	-.2		-2.1	1.3	
	Count	11	17	119	147	70	158	228
	%	2.2%	2.2%	3.7%	3.3%	8.8%	7.8%	8.1%
	Residual	-1.4	-1.9	2.6		.7	-.4	
	Total	498	785	3222	4505	793	2021	2814

Table 5. Association of mapped preferences (increase or decrease use) by national park. Overall association is significant ($X^2=735.8$, $df=34$, $p < .001$) with standardized residuals ≤ -2.0 (pink) or $\geq +2.0$ (green) indicating significant over/under representation of the preference by park. Note: 15 cells (28%) have expected counts less than 5.

Preference (increase)	National Park				Preference (decrease)	National Park				
	Jotunheimen	Saltfjellen	Tatras	Total		Jotunheimen	Saltfjellen	Tatras	Total	
+Residential/cabin development	Count	4	2	11	17	-Residential/cabin development	19	20	132	171
	%	2.8%	.7%	1.2%	1.3%		13.2%	6.9%	14.4%	12.7%
	Residual	1.7	-1.0	-.3			.2	-3.3	2.8	
+Tourism development	Count	16	4	32	52	-Tourism development	8	6	137	151
	%	11.1%	1.4%	3.5%	3.8%		5.6%	2.1%	14.9%	11.2%
	Residual	4.8	-2.4	-1.0			-2.3	-5.5	6.3	
+Industry development	Count	3	2	1	6	-Industry development	14	59	18	91
	%	2.1%	.7%	.1%	.4%		9.7%	20.5%	2.0%	6.7%
	Residual	3.1	.7	-2.7			1.5	10.5	-10.2	
+Logging	Count	4	2	0	6	-Logging	5	2	227	234
	%	2.8%	.7%	0.0%	.4%		3.5%	.7%	24.7%	17.3%
	Residual	4.5	.7	-3.6			-4.6	-8.4	10.5	
+ATV/motorized use	Count	5	15	5	25	-ATV/motorized use	10	17	130	157
	%	3.5%	5.2%	.5%	1.9%		6.9%	5.9%	14.1%	11.6%
	Residual	1.5	4.8	-5.2			-1.9	-3.4	4.2	
+Grazing	Count	12	12	112	136	-Grazing	4	4	11	19
	%	8.3%	4.2%	12.2%	10.1%		2.8%	1.4%	1.2%	1.4%
	Residual	-.7	-3.8	3.8			1.5	.0	-1.0	
+Predatory control	Count	11	74	1	86	-Predatory control	7	21	40	68
	%	7.6%	25.7%	.1%	6.4%		4.9%	7.3%	4.4%	5.0%
	Residual	.7	15.1	-13.7			-1	2.0	-1.7	
+Fishing	Count	9	26	0	35	-Fishing	5	1	19	25
	%	6.3%	9.0%	0.0%	2.6%		3.5%	.3%	2.1%	1.9%
	Residual	2.9	7.8	-8.7			1.5	-2.1	.9	
+Hunting	Count	5	15	0	20	-Hunting	3	6	43	52
	%	3.5%	5.2%	0.0%	1.5%		2.1%	2.1%	4.7%	3.8%
	Residual	2.1	5.9	-6.6			-1.2	-1.8	2.3	

Table 6. Respondent opinions about the management of protected areas. Statistically significant associations are highlighted in yellow indicating there are differences in the distribution of responses to the question.

General Questions (both countries)	Study Area	Agree	Neither agree or disagree	Disagree	No basis to judge	Significance
In general, I am satisfied with the management of protected areas.	Norway North	55%	18%	16%	11%	$X^2=55.1, df=6, p < .001$
	Norway South	57%	18%	15%	11%	
There are too many institutions and organizations influencing decisions relating to protected areas.	Poland	47%	10%	39%	5%	$X^2=171.1, df=6, p < .001$
	Norway North	28%	30%	10%	31%	
The management of protected areas should use local experiences and knowledge to a greater extent.	Norway South	33%	25%	8%	35%	$X^2=338.0, df=6, p < .001$
	Poland	15%	24%	48%	14%	
The government has too much control over protected area management.	Norway North	79%	11%	5%	5%	$X^2=10.0, df=6, p > .05$
	Norway South	84%	6%	4%	6%	
I am satisfied with the participation and consultation processes for protected areas.	Poland	36%	6%	58%	1%	$X^2=60.5, df=6, p < .001$
	Norway North	35%	20%	24%	21%	
I am satisfied with the local boards' management of the protected areas.	Norway South	38%	20%	19%	23%	$X^2=22.3, df=3, p < .001$
	Poland	31%	26%	26%	18%	
We need to strengthen biological knowledge to effectively manage protected areas.	Norway North	34%	26%	14%	26%	$X^2=6.6, df=3, p > .05$
	Norway South	27%	29%	16%	27%	
I am satisfied with how Tatra National Park manages protected areas.	Poland	39%	14%	35%	13%	$X^2=6.6, df=3, p > .05$
	Norway North	42%	19%	13%	26%	
We need to strengthen biological knowledge to effectively manage protected areas.	Norway South	55%	20%	11%	14%	$X^2=6.6, df=3, p > .05$
	Norway North	67%	16%	6%	12%	
More knowledge about the Tatra country is needed for effective management.	Norway South	75%	12%	4%	9%	$X^2=6.6, df=3, p > .05$
	Poland	38%	6%	53%	3%	
	Poland	21%	34%	24%	21%	
I am satisfied with how the Regional Directorate of Environmental Protection in Kraków manages Natura 2000 sites in the district of Tatra.	Poland	9%	3%	86%	3%	

Table 7. Variables that are significantly related ($p \leq 0.05$) to the type and number of ecosystem values and management preferences mapped by study participants in Norway and Poland.

Variable	Country		Interpretation
	Norway	Poland	
Recruitment method (mail v. social media) (t-test)	Spiritual value (mail > social)	Increase grazing (mail > social)	Recruitment method had relatively little influence on mapping behavior. In Poland, mail participants were residents of study area and support increased grazing.
Frequency of visit (correlation)	Hunting fishing value (positive) Recreation value (positive) Scenic value (positive) Naturalness (positive) Increase development (positive) Increase tourism (positive) Increase predator control (positive) Decrease snowmobile (positive)	Cultural identity (positive) Income (positive) Increase motorized (positive) Increase predator control (positive)	Frequency of visits and use of protected areas influence mapping behavior, but the effect appears country-specific. Only common outcome was increased visitation was related to preference for increased predator control.
Satisfaction with protected area management (t-test)	Increase logging (less satisfied) Increase motorized (less satisfied) Increase boating (less satisfied) Increase predator control (less satisfied) Decrease tourism (less satisfied)	No significant relationships	In Norway, less satisfaction with protected area management was positively related to the number of mapped management preferences. In Poland, there was no relationship of satisfaction to number of mapped values and preferences.
Length of residence (correlation) Age (correlation)	Scenic value (negative) Social value (negative) Grazing/pasture value (positive) Income value (negative) Increase industry/energy (negative) Increase helicopter access (negative) Increase snowmobile use (negative)	No significant relationships Grazing pasture value (negative) Recreation value (negative) Cultural identity value (negative) Water quality (negative)	Length of residence had relatively little influence on mapping behavior. In Norway, older respondents are more likely to have a connection to traditional grazing practices and less likely to favor uses that potentially conflict with grazing, with less interest in tourism income. In Poland, majority of correlations with marker counts were negative suggesting that younger respondents, contacted through social media, more comfortable mapping using digital technology.
Gender (t-test)	Hunt/fish value (+male) Scenic value (+female) Therapeutic value (+female) Increase industry/energy (+male) Increase helicopter access (+male) Increase snowmobile use (+male) Increase predator control (+male) Increase hunting (+male)	Social value (+female)	In Norway, mapped values and preferences reflect traditional male roles in Norwegian society especially activities related to hunting/fishing activities and motorized use. Gender influence on mapping behavior not significant in Poland.
Education (t-test) Primary/secondary v. tertiary	Recreation value (+higher) Water quality value (+higher) Increase snowmobile use (+lower)	No significant relationships	Influence of formal education level (on mapping behavior not significant in Poland, small effect in Norway
Income (t-test)	No significant relationships	No significant relationships	There was significant non-disclosure of reported income in both countries. Results unreliable.

Figure 1

Study area in southern Norway showing land tenure and number of study participants by geographic location. Approx. study area size = 15,100 km² with Jotunheimen NP area = 1,700 km².

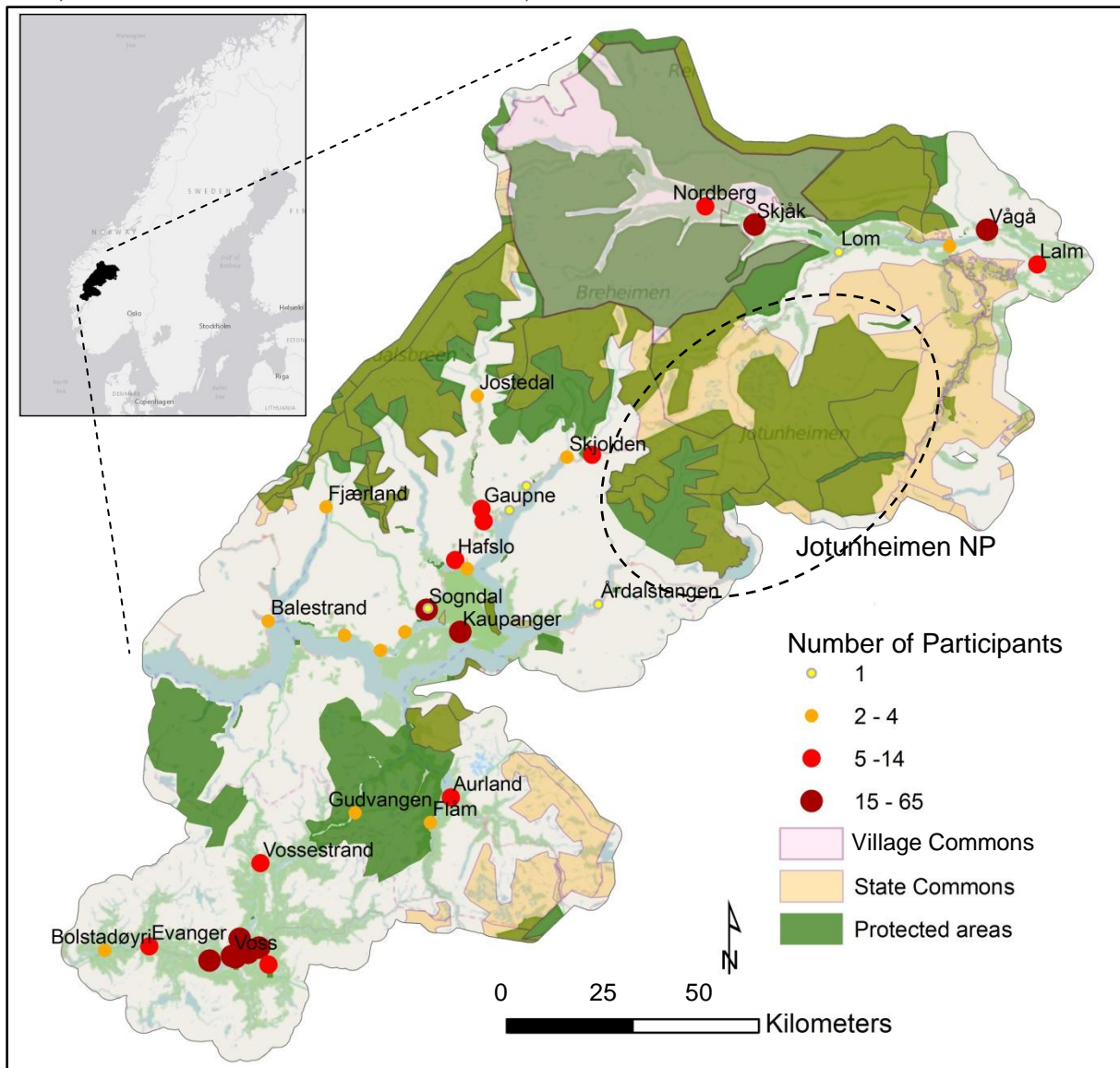


Figure 2

Study area in northern Norway showing number of study participants by geographic location, state lands, and protected areas. Approx. study area size = 13,700 sq km with Saltfjellen NP = 1,700 sq km.

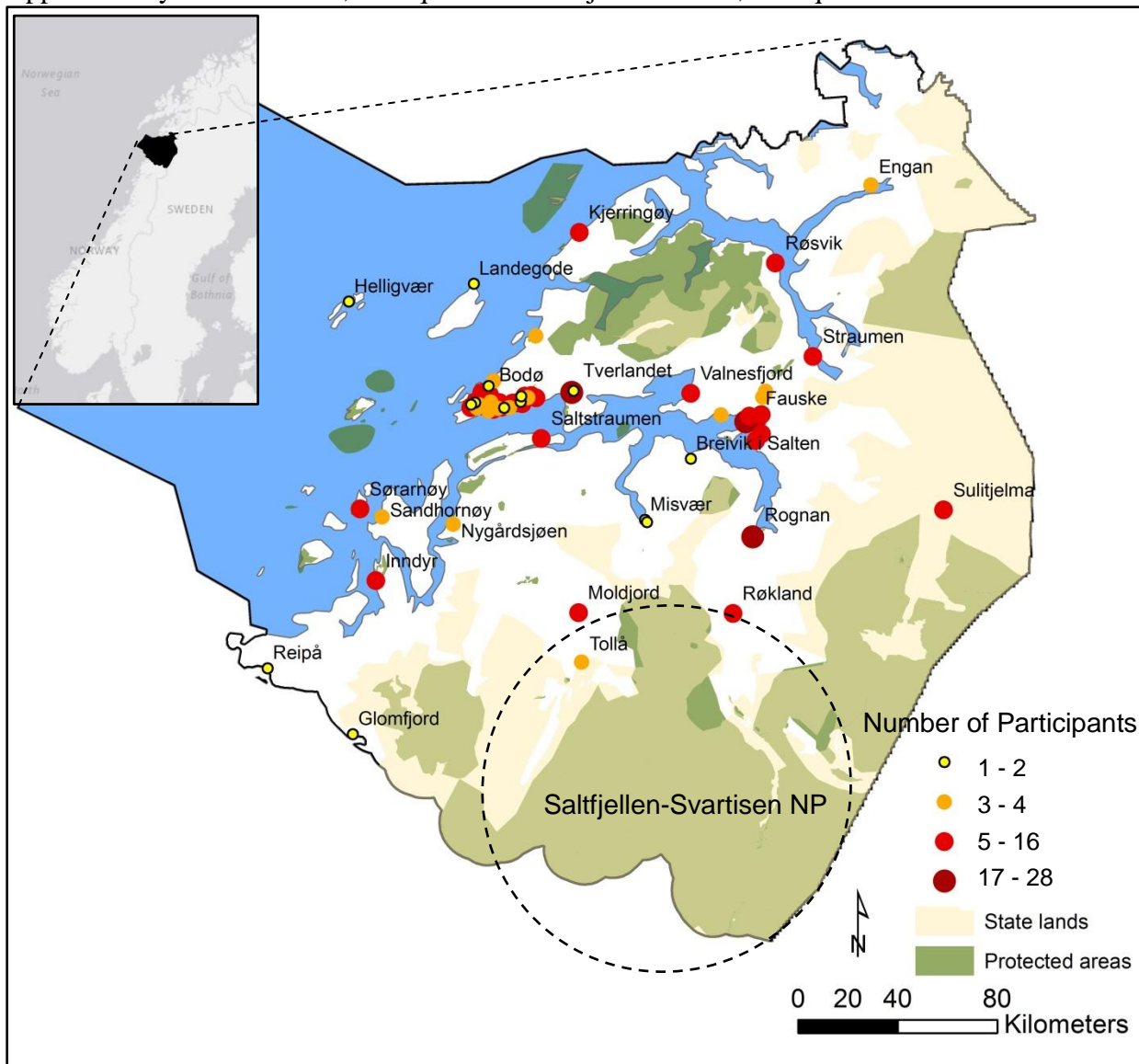


Figure 3

Study area in southern Poland showing number of study participants by geographic location and protected areas. Inset map shows locations of non-local study participants. Approx. study area = 470 km² with Tatra NP area = 212 km².

